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BUITENLANDSE POLITIEK

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LIST OF DOCUMENTS

LIST OF ABBREVIATIONS

ABD American-British-Dutch ADA Anglo-Dutch-Australian

BD British-Dutch

BPC British Purchasing Committee

CONAS Central Office for Northern American Supplies IRRC International Rubber Regulation Committee

ITC International Tin Committee

KLM Koninklijke Luchtvaart Maatschappij (Royal Dutch Airlines)

MEW Ministry of Economic Warfare (British)

NEI Netherlands East Indies

NPC Netherlands Purchasing Committee

NSTC Netherlands Shipping and Trading Committee

USA United States of America

USSR Union of Socialist Soviet Republics

LIST OF DOCUMENTS¹

No.	Date; from/to	Description
1	1.11.1940 From Van Starkenborgh to Welter (Batavia)	Japan: oil negotiations. In his reply to I, No. 432, Mukai asked for more aircraft fuel and underscored Japan's interests in exploitation of oil fields. Oil companies had announced terms of delivery and refused to increase quantities. Japan's request for Government guarantees for deliveries would not be granted.
2	1.11.1940 From A. Loudon (Washington)	Japan. Ishii hoped that negotiations in Batavia would produce results and progress satisfactorily. USA. Gordon had not sought to establish contact since his arrival in Washington.
3	2.11.1940 From Gerth van Wijk (Tangier)	Tangier. Spanish High Commissioner in Morocco had informed writer and Belgian consul that they would no longer be permitted to perform their duties and would be interned; later resignation from Comité de Contrôle demanded only.
4	3.11.1940 Van Voorst tot Voorst	Price legislation and contraband goods. Discussion with Colonial Ministry and the Navy. Dispute between Colonial Ministry and the Navy on desirability of 'Naval Instructions' in connection with implementation of price regulations settled. Proposal for the compilation and publication of lists of 'conditional' and 'non-conditional' contraband goods, taking into
		account the standpoint adopted before May 1940. In practice, however, goods should be labelled as 'conditional' contraband goods in very exceptional cases only. Non-publication of list of 'conditional' contraband goods not to be recommended.
5	4.11.1940 From Elink Schuurman to Van Starkenborgh (Sydney)	Australia: arms deliveries. East Indies military committee had started its activities. Every assistance provided by Australia.

¹ The numbers in the first column refer to the numbers of the documents. The date of the document, the sender's and the addressee's names and the place where the document was written are shown in the second column. Where the Minister for Foreign Affairs was the sender or the addressee, this is not indicated. Where names might be confused, first initials have been added. Titles have not been added; complicated names have sometimes been simplified, e.g. Van Starkenborgh instead of Tjarda van Starkenborgh Stachouwer. Where extracts from diaries, notes, minutes of meetings and other documents that were not dispatched are concerned, only the author's name or that of the institution in question has been indicated (i.e. without the addition of from or to). From 16 May 1940 onwards the place where the document was written has no longer been listed if it was London. The fourth column contains a short description of the text of the document. See the List of Abbreviations for such abbreviations as occur in the text. When in the description is referred to the documents of the first volume it is indicated with the Roman cypher I and the number of the regarding document.

No.	Date; from/to	Description
6	4.11.1940	Japan. According to Ishizawa Tripartite Pact
	From Roos (Tokyo)	was directed against intervention by the USA
		in Asia. He counted on Netherlands support
	•	for efforts to keep the Netherlands East Indies
		and Indo-China out of the war.
7	5.11.1940	Tangier. Countries concerned considering
	Council of Ministers	taking joint diplomatic steps with Spain in
		connection with No. 3. Germans interned in
		NEI. Approval of Van Kleffens's and Welter's
		standpoint with respect to I, No. 469. Great
		Britain: making available Dutch gold and in-
		clusion of NEI in sterling area. Approval of
		Kielstra's proposal that gold be transferred
		from Canada to Surinam. Summary of dis-
8	5.11.1940	cussion referred to in I, No. 470.
O	From Bland	France. Request that occupied and unoccupied France, French Morocco, Somaliland and
	Trom Bland	Tunisia be declared enemy territory.
9	6.11.1940	Exchange of consuls with Germany had been
_	To Bosch van Rosenthal	arranged. Germans interned in NEI. Proposal in
		I, No. 469 rejected by Netherlands Govern-
		ment.
10	6.11.1940	Italy. Italian warships in Indian Ocean to be
	From Welter to Van	regarded as raiders and merchantmen as sup-
	Starkenborgh	port craft without evidence to the contrary.
11	6.11.1940	Arms deliveries. Great Britain had again urged
	From Verniers van der	that an early reply be given to I, No. 454. Plan
	Loeff to Welter	for CONAS to function as sole channel of com-
		munication not feasible for the NEI.
12	6.11.1940	Pacific policy. According to Van Kleffens the
	From Furstner to Ger-	Netherlands would fight against Japan in the
	brandy	event of war breaking out between Japan on
		the one hand and the USA and Great Britain
		on the other. Standpoint not to be communicated to USA until it was certain that the USA
		would provide military assistance if Japan at-
		tacked the NEI. Writer felt that the attitude of
		political reserve adopted impeded highly im-
		portant discussions between military staffs.
13	7.11.1940	Tangier. Great Britain had protested officially
	From Schuller tot Peursum	against the abolition of the international ad-
	(Madrid)	ministration of Tangier; Netherlands protest
		would have to show a sympathetic attitude
		towards Spanish claims.
14	7.11.1940	Japan. British Government informed about I,
	From Welter to Van	No. 473. Possibilities for re-exportation to
4 -	Starkenborgh	Germany limited.
15	7.11.1940	Requisitioning of Netherlands Danube barges.
	To Michiels van Verduynen	Documents sent to Belgrade (see I, No. 462)

No.	Date; from/to	Description
		deliberately written in Dutch to gain time. No further steps would be taken.
16	7.11.1940 From Kingsley Wood to Welter	Great Britain: making available Dutch gold. Great Britain appreciated Netherlands objections to selling gold, but hoped that the Netherlands would not allow them to prevail over
		prosecuting the war to victory.
17	9.11.1940 From Pabst (Tokyo)	Japan: trade talks in Batavia. Unofficial warning by Gaimusho against dragging on discussions too long.
18	9.11.1940 From Welter to Van Starkenborgh	Great Britain: cooperation in the Pacific. Government in favour of exchange of confidential information with British fleet in Singapore.
19	9.11.1940 From Van Starkenborgh to Welter (Batavia)	Japan: trade talks in Batavia. Oil agreement to be signed shortly. Netherlands delegation urging submission of complete programme for discussions. Pabst to be instructed to urge early submission of Japanese programme as negotiations would otherwise be broken off and discussions conducted through normal diplomatic channels.
20	10.11.1940 From Schuller tot Peursum (Madrid)	Tangier. Recommendation that Spain be informed orally that the Netherlands did not automatically exclude the possibility of the statute regulating the International status of Tangier being amended in favour of Spain after the war.
21	11.11.1940 To Pabst	Japan: trade talks in Batavia. Monopoly position for Japan impossible. No question of any American pressure on the Netherlands. Instructions in conformity with No. 19.
22	11.11.1940 From Van Starkenborgh to Welter (Batavia)	Great Britain: cooperation in Pacific. In exchanges of information British naval authorities had asked to be informed on matters which should, strictly speaking, be the subject of discussions between military staffs. Request not refused outright on account of increasing gravity of international situation.
23	12.11.1940 Council of Ministers	Great Britain: making available Dutch gold. Great Britain continued to press for Dutch gold being made available. Tangier. No joint diplomatic steps taken as yet. Gold. Efforts would be made to transfer gold from Netherlands Bank in South Africa to Surinam.
24	12.11.1940 To A. Loudon	USA: Pacific policy. Authorities to be informed that strengthening of air and naval forces in the Philippines would improve position of the NEI.

No.	Date; from/to	Description
25	12.11.1940 Van Bylandt	Great Britain: cooperation in the Pacific. Great Britain requested that instructions be given to Van Starkenborgh for discussions between naval authorities; according to Noble he was a stumbling block. Bland informed of No. 18.
26	12.11.1940 From Welter	Japan. Enclosure of No. 26A. Van Starkenborgh recommended that rubber and tin exports be restricted by Malacca first.
26A	8.11.1940 From Van Starkenborgh to Welter (Batavia)	Japan. I, No. 473 continued. Indo-China had yielded to Japanese demands. Summary of goods to be supplied. Japan was now independent of other countries for supplies of rubber and rice.
27	12.11.1940 From Michiels van Verduynen	Great Britain: military cooperation. No. 27A discussed with Makins and British military experts by Teixeira de Mattos. British objections to Netherlands proposal that British troops be automatically placed under Netherlands command on liberation of the country.
27A		Great Britain: military cooperation. Text of a joint Dutch-British draft concerning the Netherlands army in Great Britain.
28	13.11.1940 From Van Starkenborgh to Welter (Batavia)	Price legislation: Japan. Should ships sold by Germany to Japan be seized in accordance with price regulations?
29	13.11.1940 From Van Boetzelaer (Washington)	USA: Royal Decrees A 1 and A 6. American freezing of Netherlands assets made it impossible for Netherlands nationals in occupied territory to exercise control of their accounts in the USA.
30	14.11.1940 Council of Ministers	Allied war objectives. Discussion of British draft resolution relating to allied conference. Further discussion on 15 November after discussion of Steenberghe Memorandum.
31	14.11.1940 To Gerbrandy	Great Britain: Royal Decrees A 1 and A 6. Request contained in No. 8 strange as Great Britain was not prepared to give explicit recognition to Royal Decree A 1. Reply to be given to the effect that the Netherlands would take all steps desired by it and counted upon full and unconditional British recognition of Royal Decrees.
32	14.11.1940 From Makins to Michiels van Verduynen	Air link with Trinidad. Resumption of KLM service between Curação and Trinidad possible after British demands had been agreed to.
33	14.11.1940 From Bosch van Rosenthal to Pilet-Golaz (Berne)	Switzerland: clearing for the occupied Netherlands. Clearing Agreement between Switzerland and Germany of 20 September at variance with the Rules of Land Warfare of 1907 and

No.	Date; from/to	Description
		Royal Decree A 1. Official protest.
34	15.11.1940	Steenberghe Memorandum. Lengthy discuss-
	Council of Ministers	ions on Memorandum, in the course of which
		it was urged that Steenberghe did not advocate
		the conclusion of a separate peace with Ger-
		many but wanted to improve cooperation with
		Great Britain by defining the Allied war ob-
		jectives. Allied war objectives. Approval of
		draft resolution referred to in No. 30 on con-
		dition that resolution should not be regarded
0 5	15 11 1040	as a contract imposing definite obligations.
35	15.11.1940	Portuguese Timor. Lisbon had granted Japan
	From Van Starkenborgh	permission to make test flights between Palao
	to Welter (Batavia)	and Dilly. British Government to be asked to
36	15.11.1940	take steps against this in Lisbon.
30	To Michiels van Verduynen	KLM: Bringing KLM into Allied cooperation. Government prepared to conclude agreement
	10 Michiels van Verduynen	referred to in I, No. 440, but company and
		its crews were not to be exposed to unnecessary
		danger with a view to ensuring continued exist-
		ence of the airline after the war.
37	15.11.1940	Great Britain: trade policy. Report on writer's
	Philipse	discussion with Hall and Leith-Ross. British
		Government wished to work together with the
		Netherlands Government to take measures to
		protect raw materials and foodstuffs on whose
	5	export certain colonial regions were entirely
		dependent. In writer's opinion this would shift
		the problems to other regions. Reasonable
		price to be paid for such support purchases,
		which Great Britain declined to do for Nether-
		lands East Indies sugar and tea. Further talks
		of importance in the context of post-war relief
		plans for the Netherlands.
38	15.11.1940	Argentina: trade with the NEI. Argentina did
	From Teppema to Van	not have dollars for payments of imports from
0.0	Mook (Buenos Aires)	the NEI.
39	15.11.1940	Italy. Execution of No. 10 could lead to difficulties. Seizing Italian ships for searching safer,
	From Helfrich to Van	
	Starkenborgh (Surabaja)	and possible under existing rules. All commanders instructed to that effect.
40	15.11.1940	Netherlands: Pacific policy. Policy of inde-
70	From Van Boetzelaer to	pendence in Pacific should be replaced by one
	Van Bylandt (Washington)	of cooperation with Great Britain and the USA.
	· air Dylaires (11 abrillige011)	This would deter Japan and make it possible
		for cooperation in defence matters to be ini-
		tiated.
	•	

No.	Date; from/to	Description
41	16.11.1940 From Van Starkenborgh to Welter (Batavia)	Boerstra-Jongejan mission. Arrival in Tokyo of Boerstra and Jongejan. They wished to discuss problem of interned Germans with writer, who regarded their information as important and
		proposed to send Idenburg on a secret mission to Manila for the purpose.
42	16.11.1940 From Van Starkenborgh to Gerbrandy (Batavia)	Transfer of seat of Netherlands Government. Transfer to Netherlands East Indies would underscore the independent nature of the policy pursued by the Netherlands Government, and would strangthen the letter's not be a letter's no
		ment, and would strengthen the latter's position vis-à-vis Great Britain. It was also desirable from the point of view of developments in the NEI. All these arguments would gain in strength as the war progressed.
43	17.11.1940 From Roberts to Michiels van Verduynen	Great Britain: sale of Dutch gold. Great Britain had made its foreign currency and gold reserves available for purchase of military equipment in the USA. Reserves nearly depleted. The sale of £23,000,000 worth of gold against sterling requested.
44	17.11.1940 From Van Sevenster (Vichy)	France: closure of the Netherlands consulates. Under German pressure the French Government had ordered the closure of Netherlands consulates as from 22.11.1940. French had suggested that the latters' work be continued by 'offices néerlandais'. No certainty that Germany would tolerate such offices. Pending Van Kleffens' decision the writer had agreed to the provisional transformation of the consulates into 'offices néerlandais'.
44A	16.11.1940 French Foreign Office to Consulate-General (Vichy)	France: closure of Netherlands consulates. Under German pressure to take effect from 22.11.1940.
44B	French Foreign Office (Vichy)	France: establishment of 'offices néerlandais'. Scope of authority of 'offices néerlandais' defined as well as competency of the directorgeneral, who would represent the offices with the French authorities.
45	18.11.1940 From Meyer Ranneft to Furstner (Washington)	Cooperation in the Pacific. Lack of cooperation between NEI Navy and naval forces of the USA, Great Britain and Australia given as rea- son for refusal to supply naval equipment. Co- operation essential from naval point of view.
46	18.11.1940 From A. Loudon (Washington)	USA: Pacific policy. Chance of unequivocal

No.	Date; from/to	Description
		munication media and appointment of US naval attachés in the NEI disadvantageous to the Netherlands. Present situation could lead to a strategic decision on the NEI being taken without the Netherlands being consulted.
47	18.11.1940	Great Britain: Pacific policy. Discussion with
	Michiels van Verduynen	Butler on British guarantee of assistance in the event of Japanese aggression. Butler had stated that Great Britain did not wish to enter into commitments.
48	18.11.1940	Contact with Germany. All contact with Ger-
	To all diplomatic and consular missions	mans forbidden for diplomatic and consular staff.
49	18.11.1940 From Bosch van Rosenthal (Berne)	Switzerland: Royal Decree A 1. Swiss Government had refused permission for official publication of Royal Decree A 1. Publication as
50	19.11.1940 Albarda	an advertisement not to be recommended. Allied war objectives. War to be continued until armistice with prospects of an acceptable peace
		was possible. No restoration of pre-war situation but the establishment of a peace organisation like the League of Nations — though one restricting the sovereignty of States — preferably on a world-wide scale, and not excluding any country (e.g. the USSR). Simultaneous disarmament of victors and vanquished. International labour and financing plans essential for effective approach. Constant attention to be given to problem of unemployment, which aroused anti-democratic tendencies. To avoid
		unchecked international competition efforts should be made to arrive at international ar-
		rangements concerning production. Period of free competition and private enterprise was past. Chances of peace. German and Italian
		prestige greatly diminished as a result of the failure of the German offensive against Britain and the course of the war in the Mediterranean theatre. Great Britain was growing stronger and the administration of the occupied terri-
		tories was a heavy burden for Germany; war weariness among people in Germany and Italy.
51	19.11.1940 Council of Ministers	Allied war objectives. Halifax informed by Van Kleffens on position concerning resolution. Boerstra-Jongejan mission. Welter agreed to No. 41 because of accompanying chance of obtaining information on the occupied Netherlands. Ministers hesitant about contact with mission. Decision to inform the Queen and to

mission. Decision to inform the Queen and to

take action afterwards. Great Britain not to be informed. Steenberghe Memorandum. Van Kleffens strongly opposed to suggestion that proposals be made to British Government on the basis of the hypotheses contained in the Memorandum. Gerbrandy against spirit of Memorandum. Freedom, independence and cessation of aggression to be achieved only through defeat of Germany. Statement by Steenberghe that memorandum did not advocate peace negotiations at that moment. Government should endeavour to ensure that the liberation of the Netherlands remained part of Allied war objectives; useless destruction through British bombing of occupied territory should be avoided. The speaker reaffirmed his belief in allied victory but predicted that the Government would eventually have to choose between peace through negotiation and the destruction of the Netherlands. Gerbrandy's proposal that no definite conclusions be drawn from the discussion and that it be continued was accepted, under protest from Steenberghe and Welter. Information activities in the USA. Funds to counter German propaganda in the USA requested by Van Kleffens.

Japan: oil negotiations. Agreement initialled in Batavia: quotas on an annual basis and sixmonth contracts.

Great Britain: cooperation in the Pacific. Request referred to in I, No. 457 refused in discussion with Bland and adequate division of responsibility urged. The Netherlands did not wish to provoke Japan as long as the USA and Great Britain had not provided guarantees of assistance in the event of Japanese aggression. USA: Pacific policy. Discussion between writer and Ghormley on US Pacific policy. Ghormley would urge strengthening of forces in the Philippines to emphasise American neutrality. American guarantee of military assistance in the event of Japanese aggression not to be expected.

Spain: Royal Decree A 6; Philips. Philips, Eindhoven, was supplying goods to Philips, Iberica, with the fore knowledge of the managing directors of Philips, New York: this was at variance with the provisions of Royal Decree A 6.

52 19.11.1940 From De Booy to Welter

53 20.11.1940 Van Kleffens

54 20.11.1940 From Furstner to Dyxhoorn

55 20.11.1940 From Schuller tot Peursum (Madrid)

No.	Date; from/to	Description
56	20.11.1940 From Van Boetzelaer (Washington)	USA: coffee imports. State Department not prepared to revise agreement with Latin American countries on quotas of coffee imported
	(Vi assining toni)	into the USA in favour of European colonies.
57	20.11.1940 From Matsuoka to Pabst	Japan: trade talks in Batavia. Items for agenda to be presented by new leader of delegation.
58	(Tokyo) 21.11.1940 From Van Starkenborgh to Welter (Batavia)	USA, IRRC: rubber export quotas for 1941. In connection with American purchases for strategic reserves and ordinary deliveries, export quota of 90% desirable for first three months; gradual decrease in the following months to
59	22.11.1940 To A. Loudon	avoid sharp fluctuations in production. The Netherlands: Pacific policy. The Netherlands should not allow itself to be too heavily influenced by a policy based on the overly pessimistic view of the situation in the Pacific painted by the British and US navies. Non-binding exchange of information with British navy in Singapore. Concessions to USA after it had strengthened its forces in the Philippines. Stationing of naval attachés unacceptable. Text
60	25.11.1940 Albarda	of No. 54. Secret charts on their way. KLM: London-Lisbon service. Discussion with Balfour. British operation of KLM service contrary to Netherlands interests and honour. Discussion of matter in Council of Ministers. No objection to having British courier on board for diplomatic mail.
61	25.11.1940 Mackay	Great Britain: financial position. USA demands that British assets in that country be fully used up before there could be any question of US credits. Arms deliveries. According to British purchasing committees in the USA and Canada competition between British and Netherlands pro-purchasing committees had driven prices up.
62	25.11.1940 From Sevenster (Vichy)	France: closure of Netherlands consulates and establishment of 'offices néerlandais'. Subject discussed with J. Loudon and consular representatives, who concurred with the proposal. French Government informed. Purely consular activities to be carried out by the Swedish representatives, while the 'offices' would be unofficial Dutch offices recognised by the French Government as representing Dutch interests. Suitable person for post of director-general being sought. Writer would remain for the time being in France. No action undertaken regard-

No.	Date; from/to	Description
		ing the transformation of consulates in French colonies into 'offices'. Telegraphic approval of course of action and further instructions awaited.
62A	21.11.1940 Consulate-general to French Foreign Office (Vichy)	France: establishment of 'offices néerlandais'. Agreement of consulate-general to transformation of consulates into 'offices néerlandais' to be headed by a director-general who would maintain contact with the French Foreign Office. Consular affairs to be handled by Sweden. Professional Dutch consuls to remain in France and to be issued with exit permits should they so desire.
63	26.11.1940 Van Kleffens	Great Britain: Pacific policy. According to Halifax Great Britain had abandoned attempts to get US naval unit stationed in Singapore after Japanese warning. Strengthening of forces in the Philippines now urged. Japanese attack on the NEI would be a matter of most immediate concern to British Government.
64	26.11.1940 Council of Ministers	Boerstra-Jongejan mission. The Queen approved of meeting with Idenburg at Manila. Allied war objectives. Proposed conference postponed because of attitude of Greece. Halifax not opposed to statement on Allied war objectives to inform German people, but the time was not ripe for discussing Allied peace terms.
65	26.11.1940 From Kielstra to Welter (Paramaribo)	French Antilles. French military wanted support of Surinam troops in surprise attack designed to bring Cayenne over to side of De Gaulle. Welter's opinion asked because of political consequences.
66	26.11.1940 From A. Loudon (Washington)	European cooperation. Establishment of American Committee on European Reconstruction by Michalowski; Central European countries were members. Committee urged appointment of an official Netherlands observer.
67	27.11.1940 From Welter to Van Starkenborgh	Great Britain: troop ships. Despite serious objections it was difficult to withhold NEI ships on account of commitment of ships by other Allied nations. Writer recommended a positive decision.
68	27.11.1940 From Van Starkenborgh to Welter (Batavia)	Japan: trade talks in Batavia; re-exportation to Germany. Japanese delegation intended to request purchase of large quantities of rubber and tin. In view of I, No. 473 and No. 26A and of large carrying capacity of trans-Siberian railway the goods ordered were probably intended for re-exportation to Germany. Consideration

No.	Date; from/to	Description
69	28.11.1940 Mackay	should be given to following Malacca example in imposing restrictions on exports to Japan. Great Britain: sale of Dutch gold. Reasons adduced in No. 43 took no account of Nether-
	Маскау	lands expenditure on Allied war effort. If, however, Great Britain were really to run into
		trouble where credits were concerned, the Netherlands should help as it would be impossible to achieve Netherlands war objective if hostilities were discontinued. Discussions of a delicate nature would be called for to avoid giving the impression that the Netherlands was
70	28.11.1940	not bearing its share of the war effort. France: Royal Decree A 6. Comments on initial
	From Welter	agreement in principle to No. 8 in response to
		latest international developments. Application
		of Royal Decree A 6 to French colonies would have serious consequences for the import and
		export position of the Netherlands colonies.
71	28.11.1940	Central Commission for the Navigation of the
	From Wilson-Young to	Rhine. Activities discontinued for the duration
	Michiels van Verduynen	of the war. Request that Commission be informed that the Netherlands Government did
		not agree to the Commission's property passing into other hands.
72	29.11.1940	Great Britain: sale of Dutch gold. Discussion
	Council of Ministers	of British proposal postponed until after sub- mission of Memorandum by Welter. Interned
		Netherlands nationals. Van 't Sant admitted to meeting. Surprise expressed at the number of
	•	interned Netherlands nationals not being
		known. Criticism of Central Intelligence Service and failure of Britain to provide adequate in-
		formation.
73	29.11.1940	Exchange of consuls with Germany. German
	To Van Nagell	consuls had arrived at their destination; depart- ure of Netherlands consuls for Switzerland to be requested through Swedish Government.
74	29.11.1940	Boerstra-Jongejan mission. If news of meeting
	From Van Starkenborgh to	with Idenburg in Manila leaked out writer
	Welter (Batavia)	would admit that it had taken place but would reveal nothing of what had been discussed.
75	30.11.1940	Great Britain: troop ships. Ships requested in
	From Van Starkenborgh	No. 67 would be available by February or March. Shortage of tonnage expected on USA
	to Welter (Batavia)	route. Ships would remain available as troop carriers until the end of the war but no longer;
		preferential treatment in re-equipping desired.

No. Date; from/to Descript	ion
Meeting at Ministry of posed of Economic Warfare on alia Green 27.11.1940 and teas slowing	NEI agricultural products to be dis- f by selling at reasonable prices to inter- at Britain, especially oils, fats, sugar. New surpluses to be prevented by down production and by stockpiling war relief in Europe, for which inter-
national to finan to be u pressure	plan to be drawn up. The Netherlands ce purchases itself. Trade with Japan sed as a means of exercising political now that Japan had joined the Axis. es to be confined to what was needed
for don especial	nestic consumption. Larger deliveries, y of oil, rubber and tin, would facilita- ockpiling of war supplies and re-export-
ation of erlands which countrie	these commodities to Germany. Neth- disquiet at U.S. embargo against Japan, would engender difficulties for other s and especially for the NEI in the mat-
ter of c	il. An embargo on imports from Japan
Contact	between Dutch and British senior civil in need of improvement, particularly
as rega	rds the exchange of information on political, economic and military policy.
	es of rubber and tin to Japan. In con-
	with heavy Japanese pressure on NEI
	reasing Japanese purchases rubber and
	ort quota for Japan should be reduced
Thailand	of additional Japanese purchases in and Indo-China. Future exports to
	hould be based on cooperation with proposed by Van Mook.
	ritain: sale of Dutch gold. War justified
Van Asch van Wijck use of	gold of Netherlands Bank by Govern- ut enough should be retained to back
	es. British Government should be asked
	ain its financial position to the Nether- overnment so as to enable the latter to
	the extent of the assistance required.
	advocated consultation with British
Governi	nent on cooperation in defence matters;
	herlands might, for instance, make mili-
ain of s be more	rchases which would relieve Great Brit- ome of its financial burden. This would satisfactory from the point of view of
Netheria selling g	ands patriotic sentiment than simply old.
78 2.12.1940 Japan:	maltreatment of Japanese nationals in o. 78A received from Ohashi. Protest by

ations also approved.

No.	Date; from/to	Description
84	5.12.1940 From Boerstra to Van Starkenborgh (Tokyo)	Boerstra-Jongejan mission. Van Starkenborgh's motives for refusing mission admittance to the NEI appreciated; risk of the Netherlands and the NEI drifting further apart.
85	7.12.1940 From Elink Schuurman to Van Starkenborgh (Sydney)	Eastern Group Conference highly important. Conference not very favourably disposed towards NEI; this was the result of the lack of knowledge of NEI policy; could only be changed through closer contact. Visit referred to in No. 5 important for that reason. Pacific policy. Netherlands Pacific policy not always understood in Dominions.
86	9.12.1940 From A. Loudon (Washington)	Hoover relief plan. Complaints by Hoover about obstruction by British Government; was under the impression that the Netherlands was also against his plan.
87	9.12.1940 From Elink Schuurman to Van Starkenborgh (Sydney)	Australia: arms deliveries. NEI military mission had left Australia. Promises of deliveries of ammunition friendly gesture on the part of Australian Government. Close cooperation desirable between Washington, Sydney and Batavia to achieve optimum defence purchases policy.
88	10.12.1940 Council of Ministers	KLM: London-Lisbon service. Great Britain no longer objected to exclusively Dutch crews. Great Britain: interned Netherlands nationals. Discussions focused on arrest of Netherlands civil servants without the foreknowledge of the Netherlands Government. Allied war objectives. Halifax did not consider time propitious for the publication of Allied plans with respect to Germany.
89	10.12.1940 From Merens to Van Starkenborgh (Simla)	Eastern Group Conference. Linlithgow very pleased with results of conference. The NEI, as observer at the conference, would not re-
90	10.12.1940 From Gerbrandy to Welter	ceive a full report. Royal Decree A 6: Philips. Permission given by Corvo, Willemstad, Curaçao, for trade between Philips, Eindhoven, and subsidiaries in neutral countries. Permission deprived Royal Decree A 6 of its effect.
91	11.12.1940 To A. Loudon	Netherlands assets in the USA. Rumours of British or Netherlands loans in USA with Netherlands assets as surety not to be taken seriously.
92	11.12.1940 From Van Bylandt to Sevenster	France: closure of Netherlands consulates. Approval of action taken by Sevenster. Netherlands diplomatic and consular interests to be protected by Sweden. Sevenster to remain in

No.	Date, from/to	Description
		unoccupied France as long as possible. Transformation of consulates in French colonies into 'offices néerlandais' would be effected when local French authorities so requested.
93	11.12.1940 From Lovink to Van Starkenborgh (Batavia)	Japan. Ishizawa had apologised and denied that he had given information to journalists on his interview with Van Starkenborgh.
93A	10.12.1940	Japan. Report on discussion between Ishizawa and Van Starkenborgh.
94	12.12.1940 From Pabst (Tokyo)	Japan: trade talks in Batavia. Yoshizawa satisfied with oil agreement. Japan to develop untapped mineral resources in the NEI. It was not always possible to avoid political matters in discussions of an economic nature.
95	12.12.1940 From A. Loudon (Washington)	Hoover relief plan. Presentation of No. 95A. Hull unwilling to challenge British standpoint on breaking blockade for consignments of food.
95A	10.12.1940 From Lothian (Washington)	Hoover relief plan. Food aid to occupied Europe regarded by British Government as material aid to the German war effort.
96	13.12.1940 From Van Starkenborgh to Welter (Batavia)	Chances of peace. Visser had reported from Ankara that Von Papen was seeking to establish contact with him.
97	13.12.1940 From Van Bylandt to Gerbrandy	Pacific policy. According to US naval authorities defence of the NEI would no longer be possible if Singapore fell. Solidarity with Great Britain required in interests of the NEI. No guarantees of American assistance in the event of Japanese aggression.
98	13.12.1940 From A. Loudon (Washington)	US Envoy to The Hague. Welles had established on inquiry that Gordon had abstained from comment after departure for London of the Queen and Government.
99	13.12.1940 From A. Loudon (Washington)	Netherlands assets in the USA. Johnson Act had made it impossible to grant a loan to Great Britain. Suggestion to the effect that the loan be granted to the Netherlands, which would then pass it on to Great Britain. The problem
		was to find an acceptable legal formula for using Netherlands assets as surety. Disadvantage was that after the war the position of the Netherlands in the USA would be dependent on British repayments.
100	14.12.1940 From Wouters to Welter (Willemstad)	Air link with Trinidad. KLM permitted to resume services with the exception of the Trinidad-Barbados route.
101	16.12.1940 From Welter to Van Starkenborgh	Contact with Germans. In connection with text of No. 96 Visser to be informed by wire that contact with Von Papen was permitted only

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102	16.12.1940 From Van Starkenborgh	through the intermediary of a third party. USA: military cooperation. No objection to secret charts available to the USA.
103	to Welter (Batavia) 16.12.1940 From Van Starkenhough	USA: coffee imports. Coffee quotas imposed by USA would not affect NEI coffee product-
104	From Van Starkenborgh to Welter (Batavia) 16.12.1940 To Michiels van Verduynen	ion until the end of 1941. France: detention of Dutch ships. British to be asked their opinion of plan to seize the French ship 'Yalou' in an NEI port with the object of
105	17.12.1940 Council of Ministers	using it as a lever to obtain the release of the Dutch ships 'Rhea' and 'Pluto' held in Oran. Great Britain: interned Netherlands nationals. Gerbrandy had not yet had an interview with Morrison. Churchill responsible for intern-
		ments; insisted that Britain should have the final say in the matter as the country's security was involved. Royal Decree A 1. Decision not to discuss proposals for the amendment of Royal Decree A 1, despite Gerbrandy's opposition. Netherlands Army. With British aid Netherlands military unit beginning to take shape.
106	17.12.1940 From Welter to Van Starkenborgh	Japan: talks in Batavia. Events in Greece and Egypt to be used to strengthen Netherlands position when the talks were resumed. All reference to the New Order to be ignored and the questions of Japanese purchases in Indo-China and guarantees against the re-exportation to enemy states of NEI exports to Japan to be raised.
107	17.12.1940 From Van Starkenborgh to Welter (Batavia)	Japan: re-exportation to Germany. Reply to No. 80. All exports from the NEI to Japan subject to qualification that Germany should not benefit from them, i.e. that economic status quo should not be disturbed. Request that
		British Government be consulted on general directives concerning export quotas for Japan and that announcement be authorised after which detailed consultations between the appropriate authorities in Singapore and Batavia could take place.
108	17.12.1940 From Van Starkenborgh to Welter (Batavia)	Great Britain: military cooperation. Discussions with British naval officers had resulted in the exchange of liaison officers. Government to be asked to authorise internment of Japanese nationals and a pre-emptive attack if Japanese
		naval units crossed a given line. Writer opposed to such action.

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109	17.12.1940 From Bland	Great Britain: troop ships. British negotiators under the impression that NSTC was not convinced of pressing need for troop ships for Middle East campaign.
110	18.12.1940 From Welter to Van Starkenborgh	Great Britain: troop ships. Agreed to No. 75, but impossible to refuse British request that ships be available at an earlier date.
111	18.12.1940 To Michiels van Verduynen	Great Britain: interned Netherlands nationals. Consuls to ascertain identity and number of Netherlands nationals interned in their districts. Morrison had given permission for prisons to be visited.
112	18.12.1940 From Gerbrandy to Churchill	The Netherlands: Hoover relief plan. Government in favour of relief action for the occupied Netherlands only if guarantees were forthcoming that the enemy would not benefit.
113	18.12.1940 From Schuller tot Peursum (Madrid)	Tangier. Spain had taken over full administra- tion of Tangier. Britain's attitude not clear.
114	19.12.1940 To A. Loudon	The Netherlands: Hoover relief plan. Information on No. 112. Government of the opinion that Hoover's demand that Germany should return food removed from occupied territories was impracticable.
115	19.12.1940 From Welter to Council of Ministers	Great Britain: making available Dutch gold. Technically possible to comply with request for \$100,000,000.
116	19.12.1940 From Halifax to Michiels van Verduynen	Netherlands Government. British Government had proposed in No. 117 that special privileges and immunities be granted to the governments of Allied countries in London. Guarantee required that immunity would not be involved in instances entailing conflict with British law.
117	19.12.1940 From Halifax to Michiels van Verduynen	Immunity of Netherlands Government. Extent of immunity referred to in No. 116 defined and list of eligible Netherlands civil servants requested.
118	20.12.1940 Council of Ministers	Great Britain: making available Dutch gold. Discussion of No. 115. In spite of President Roosevelt's lend-lease scheme financial aid from the Netherlands to Great Britain was essential.
		Terms formulated (see No. 128).
119	20.12.1940 From Welter	USA: coffee imports. A formal protest could not be lodged against the imposition of quotas on coffee imports.
119A	9.12.1940 From Achilles to Welter	USA: coffee imports. Coffee Agreement concluded between USA and Latin American countries; quotas for non-participating countries fixed under the Agreement. Best policy for the

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		NEI would be not to divide its quota among
		the countries concerned.
119B	19.12.1940	USA: coffee imports. Reply expressing agree-
	From Welter to Achilles	ment with No. 119A.
120	20.12.1940	Turkey: Royal Decree A 1. German representa-
	From Foreign Office to	tives in Istanbul interested in Netherlands shares in Turkish firms. The Netherlands should
1	Michiels van Verduynen	make it clear to Turkey that transactions of
		this kind were prohibited under Royal Decree
		A 1.
121	20.12.1940	Contact with Germans. (See also Nos. 96 and
	From Visser (Ankara)	101). Writer had decided in favour of contact
		so as not to lose opportunity to obtain inform-
		ation of benefit to the Allies. Chances of peace.
		Von Papen wanted to conclude peace before
		German attack on Great Britain.
122	21.12.1940	Turkey: Royal Decree A 6; Philips. Managing
	From Visser (Ankara)	directors prepared to withhold proposed loan
		to Philips, Turkey, if Netherlands Government so desired. Consequences would be that Philips,
		Turkey, would have to close down and Philips,
		Eindhoven, would transact business with Tur-
		key through a pro-German branch.
123	21.12.1940	USA: Royal Decree A 1. Loudon authorised to
	To A. Loudon	state that Netherlands Government was pre-
		pared on certain conditions to release assets of
	·	Netherlands nationals in USA.
124	21.12.1940	France: Royal Decree A 6. Comments on No.
	To Welter	70. Measures of No. 8 were not directed against
		Vichy Government but were intended to close
	•	gaps in economic warfare against Germany. Measures proposed should also be applied to
		Italy.
125	22.12.1940	Spain: diplomatic relations; Tangier. The strong
	From Schuller tot Peursum	protest against take-over by Spain of interna-
	(Madrid)	tional administration of Tangier he had been
		instructed to make could lead to severance of
		diplomatic relations.
126	23.12.1940	USA: military cooperation. US naval charts of
	From Van Starkenborgh	Philippines of great practical importance to the
	to Welter (Batavia)	NEI. Cooperation on a basis of equality, as the
	er e	NEI would otherwise be placed in the position
		of a country at the receiving end. Writer did not understand American objections to handing
		over the charts.
127	23.12.1940	Great Britain: Royal Decree A 1. Failure on the
	From Gerbrandy	part of the British Government to recognise
	•	Royal Decree A 1 would delay discussions with
		US Government on fuller control of Nether-

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		lands assets. France-Italy: Royal Decree A 6. British authorities considering prohibition of payment of Netherlands debts in France and Italy. If the Netherlands did not adjust its legislation accordingly, the persons concerned would run the risk of their names being placed on the Statutory List.
128	23.12.1940 From Welter to Kingsley Wood	Great Britain: sale of Dutch gold. Reply to No. 43. The Netherlands Government was prepared in principle to make available its financial resources for the benefit of the Allied cause, but wished to receive additional information on a number of points.
129	24.12.1940 Council of Ministers	Great Britain: sale of Dutch gold. Report on discussion about No. 128. It was not certain whether guarantees covered participation of the NEI in transaction. Van Kleffens wanted greater certainty as regards a number of terms and conditions. Decision taken to enter into agreement. League of Nations. Decision to change League of Nations item in National Budget into a token entry and to make a statement to the effect that consultations on the matter with the League were taking place.
130	24.12.1940 From Van Starkenborgh to Welter (Batavia)	Boerstra-Jongejan mission. News about the mission had leaked out. Idenburg would arrive later than had been expected. Writer would deny peace rumours in a communiqué if necessary. Request that British Government be informed.
131	25.12.1940 From Bosch van Rosenthal (Berne)	Exchange of consuls with Germany. Nether- lands consuls had left for Switzerland on 24 December. Hallo being detained in Germany until a German official in the NEI had been released.
132	25.12.1940 From Van Starkenborgh to Welter (Batavia)	Japan: international payments. Agreement concluded on rate of exchange of yen and NEI guilder and on rates of exchange of those currencies and other currencies.
133	25.12.1940 From Schuller tot Peursum (Madrid)	Tangier. Unofficial discussions between Spain and Governments involved impeded the establishment of satisfactory relations. Netherlands protest was sharpest and vastly different from British protest (remonstrances).
134	26.12.1940 From Van Starkenborgh to Welter (Batavia)	Great Britain: sale of Dutch gold. Arms deliveries. NEI prepared to make available 50% of gold to be sold but was against condition that Great Britain should ask the US Government for lend-lease terms for NEI similar to those

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135	27.12.1940	granted to Great Britain. USA: Royal Decree A 1. American banks willing
	To A. Loudon (Washington)	to consult with Netherlands Government in London on the application of Royal Decree A 1.
136	28.12.1940	USA: military cooperation. After discussions
	From Welter to the Queen	with British naval authorities in Singapore on joint action in the event of Japanese agression, it was desirable that such similar discussions be held with US naval authorities.
137	28.12.1940	Purchasing committees in USA. To enable the
	From Ronald to Michiels van Verduynen	BPC in the USA to carry out its instructions to assist Allied governments in their arms purchases it was necessary for the BPC to be fully informed on the state of affairs.
138	30.12.1940 Council of Ministers	Great Britain: interned Netherlands nationals. Morrison to ascertain number of Netherlands internees. Treatment would be improved. Great Britain: sale of Dutch gold. Kingsley Wood had informed Welter that Great Britain did not require Dutch gold for the moment. Communication of No. 134.
139	2.1.1941	Pacific policy. Elink Schuurman's interview
	From Van Starkenborgh to Welter (Batavia)	with Menzies. Australia did not understand the semi-neutrality of the NEI in the Pacific. Menzies intended to ask for clarification of the British Pacific policy in London and to urge close cooperation with neighbouring countries. Arms deliveries by Australia.
140	3.1.1941	Great Britain: cooperation with NEI in Pacific.
	To Bland	RAF refused permission to land on Sumatra during their patrols in search of German raiders. NEI prepared to assume greater share of patrols if British Government provided the requisite aircraft through the USA before 1 July 1941. These and other arms deliveries orders cancelled by the USA.
141	3.1.1941 From Van Bylandt to Loudon	USA: Royal Decrees A 1 and A 6. Discussion with representatives of major American banks in London. With regard to the implementation of Royal Decree A 1 it had been agreed that Loudon would be instructed to persuade the Treasury Department to withhold permission for transactions in the event of differences of opinion with Loudon (whose permission was required under the said Decree), as long as its validity had not been established in the USA. Appointment of Kleyn Molekamp as delegate of Curaçao Wartime Legal Rights Committee

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	:	in USA had fulfilled a further wish of discuss-
		ion partners. Agreed delays in decision-making
		to be kept to a minimum.
141A	30.12.1940	USA: Royal Decrees A 1 and A 6. Suggestions
	Chase National Bank and	of American banks regarding speeding-up of
	Guaranty Trust Co. to	decision-making procedure for the granting
	Netherlands Government	of permission for transactions governed by the
		decrees.
142	3.1.1941	NEI: despatch of a military observer to China.
	From Bos to Van Starken-	The posting of a military attaché in China was
	borgh (Chungking)	of importance for the acquisition of revealing
		information on the military situation there.
		A military observer would achieve much less
		but, on the other hand, could not be used by
		the Chinese Government for propaganda pur- poses as would be the case with a military
		attaché.
143	4.1.1941	Great Britain: troop ships. Following dis-
110	From Welter to Van	cussions with the Ministry of Shipping it had
	Starkenborgh	been decided to make available the 'Van Olden-
	2000 - 100 -	barnevelt' and the 'Dempo' as troop ships,
		despite Van Starkenborgh's objections.
144	6.1.1941	Boerstra-Jongejan mission. In urging the release
	From Van Starkenborgh	of interned German nationals they took no
	to Welter (Batavia)	account of the help these Germans could render
		to the Japanese in the event of an invasion by
		the latter and of the implications for the inter-
		national position of the NEI.
145	6.1.1941	Japan: trade talks in Batavia. Yoshizawa had
	From Van Starkenborgh	announced the speedy presentation of propo-
	to Welter (Batavia)	sals for the agenda. He regretted the strengthen-
		ing of NEI defences. The writer considered
		Yoshizawa to be more difficult to deal with in
140	61.1041	negotiations than Kobayashi.
146	6.1.1941	NEI exports to Japan and USSR. Outline of
	Peekema	NEI measures to restrict exports to Japan be-
		cause of the assumed re-exportation to Ger-
		many of rubber and tin. For a more radical restriction consultation and coordination of
		measures with Great Britain were essential. De-
		liveries of rubber and tin to USSR had been
		terminated in May 1940. Consideration being
		given to bypassing intermediaries (principally
	$(-4x^{2}+1)^{2} + (-1)^{2}$	Japan) in exports to USSR.
147	6.1.1941	Boerstra-Jongejan mission. Objections to meet-
	From Flaes (Peking)	ing between Boerstra-Jongejan and Idenburg
		having been arranged in consular area of Peking
	$\mathcal{O}_{\mathcal{A}}}}}}}}}}$	without writer's knowledge. Sizeable Dutch
	North Control of the State	colony in Shanghai and the defeatist attitude

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		of Jongejan rendered such a meeting dangerous, as news of it would probably leak out.
148	7.1.1941	Great Britain: interned Dutch nationals. List of
	Council of Ministers	internees had been received. Letter from Harinxma on situation in France.
149	8.1.1941	NEI: control of exports. Permission of Wartime
	From Van Starkenborgh	Legal Rights Committee in Batavia to be made
	to Welter (Batavia)	obligatory for the export of certain goods and for exports to regions administered by France and Italy. A quota system was to be introduced
		for exports to countries likely to re-export goods to enemy countries. The system would
		be operated in close collaboration with the Singapore authorities. Welter's opinion request-
		ed.
150	8.1.1941	Spain: diplomatic relations with Netherlands.
	From Schuller tot Peursum (Madrid)	Under German pressure, the representatives of the Netherlands, Norway and Poland would no longer be invited to attend official functions
		arranged by the Spanish Government. Accord-
		ing to Serrano Suñer, Spain did not intend to sever diplomatic relations.
151	9.1,1941	Great Britain: troop ships. Because of the vital
	From Welter to Van Star-	interests at stake, passenger ships already leased
	kenborgh	to or about to be leased to Great Britain would be used as troop ships on the run between Great Britain and the Middle East.
152	9.1.1941	Post-war economic reconstruction of Europe.
	From Steenberghe	Enthoven to be withdrawn from the Central and East European Committee under Polish chairmanship as membership 'à titre personnel' was no longer possible.
153	10.1.1941	Great Britain: cooperation in the Pacific.
	From Helfrich to Furstner (Surabaya)	Threat of Japanese aggression made thorough preparation for cooperation with allies in the
		South Pacific essential, so that timely measures could be taken in the event of a Japanese attack.
154	11.1.1941	Boerstra-Jongejan mission. Idenburg instructed
	From Van Starkenborgh	to divulge nothing of the talks with Boerstra
	to Welter (Batavia)	and Jongejan to the British ambassador.
155	11.1.1941	NEI: Pacific Ocean policy. Resumé of possible
	From Van Starkenborgh	causes of delay in arms deliveries by USA. Post-
	to Welter (Batavia)	ponement could be used as a means of exerting
		pressure on the NEI to pledge assistance in the
		event of an attack on Singapore. A pledge of this kind would be too binding for the NEI,
		even though it was very probable that the NEI
U		and Great Britain would act in concert if Japan
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		attacked. No guarantee regarding Singapore to be given as long as America had not undertaken to provide military support in the event of Japanese aggression. It was to be made quite clear, however, that the NEI would defend itself even without the aid of Britain and the
		USA. Early delivery of the arms ordered to be urged.
156	11.1.1941 From Van Bylandt	Great Britain: registration of Dutch nationals. Van den Tempel was to complete the settlement of I, No. 287 with the British authorities
157	13.1.1941 From Van Mook to Van Starkenborgh (Batavia)	in secret. Consuls would be informed before promulgation of the British Order. Thailand. Steenstra Toussaint had suggested that the NEI Government support the resumption of oil deliveries to Thailand by NEI oil companies. An investigation was to be carried out in Bangkok prior to deciding whether such
158	14.1.1941 Council of Ministers	a radical departure from policy could be made. Transfer of seat of Government. Van Starken- borgh urged the transference of the Govern- ment to Batavia or, alternatively, that Welter and Van Kleffens visit Batavia. Discussion de-
159	14.1.1941	ferred to meeting of 17 January. Great Britain: interned Dutch nationals. A number of internees had been released. Boerstra-Jongejan mission. Discussions between
	From Van Starkenborgh to Welter (Batavia)	Idenburg and Boerstra-Jongejan in Shanghai concluded. It was probable that an official communiqué would have to be issued soon because of the fact that the meeting had be-
160	14.1.1941 From Welter	come known. Arms deliveries. The Netherlands was prepared to co-ordinate arms purchases in the USA with those of Great Britain. Results disappointing. Promised part of production of small calibre munition, partly financed with Dutch money, reserved for British forces. Delivery of urgently required reconnaissance aircraft postponed to 1943, though the number (12) was very small in comparison with British orders. British intervention requested with a view to speeding
161	14.1.1941 From Van Pallandt to Van Bylandt (Lisbon)	up delivery. Foreign policy. Appointment of envoy of stature to Lisbon desirable. Generally speaking, legations should reflect the international activities of the Netherlands. Criticism in the NEI of various Netherlands diplomatic representatives.

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162	15.1.1941 From Schuller tot Peursum (Madrid)	Spain: diplomatic relations with the Nether- lands. Spanish Government was making strenu- ous efforts to minimise the implications of not
	(1.200120)	having invited Schuller and others to a State
		dinner held on 6 January. The incident was not
		a first step towards the severance of diplomatic relations. The writer suggested that no action
		be taken and requested instructions.
163	15.1.1941	Sweden and Finland. Germany had made a vain
	From Van Nagell (Stock-	attempt to persuade the Swedish and Finnish
	holm)	governments to remove from their diplomatic
		lists the representatives of German-occupied countries.
164	16.1.1941	Spain: diplomatic relations with the Nether-
	To Schuller tot Peursum	lands. With regard to No. 150, the position to
		be adopted was that Spain was the injured party
		on account of German pressure and not the
		Netherlands. The Netherlands felt assured of
		the sympathy of the Spanish Government. If Schuller agreed to this line, it should be com-
		municated to those concerned.
165	16,1,1941	USA: Royal Decree A 6. Clarification request-
105	To Loudon	ed of need for authorization urged in No. 141.
	To Boudon	Draft authorization to be forwarded.
166	16.1.1941	KLM: cooperation with British airlines. KLM
	From Foreign Office to	role could consist of giving priority to persons
	Michiels van Verduynen	and freight of importance for the war effort
		and of providing aircraft for urgent military purposes.
167	16.1.1941	China: employment contracts for Chinese sea-
	Foreign Office, Chungking,	men. Proposal that engagement contracts be-
	to Netherlands legation	tween Chinese crew members and Dutch ship-
		ping companies be endorsed by an official
		Chinese representative to prevent what had
		by then become regular conflicts about the
		contents of such contracts.
168	17.1.1941	Transfer of seat of Government. The views of
	Council of Ministers	various ministers on Van Starkenborgh's pro-
		posals regarding the transference of the Govern-
1.00	1711041	ment to Batavia. Opinions divided.
169	17.1.1941	Centralisation of purchasing committees in
	From Dyxhoorn	USA. In agreement with No. 137, but would
		prefer the direct placement of orders for the
170	18.1.1941	navy in NEI. Transfer of seat of Government. Continuation
170	Council of Ministers	of the discussion referred to under No. 168.
	Council of Ministers	Some ministers defended the view that the
		international stature of the Netherlands would
		benefit from transference to Batavia. Others
		The state of the s

No.	Date; from/to	Description
		were of the opinion that departure from England would be interpreted as lack of confidence
		in ultimate British victory. Minutes to be forwarded to the Queen.
171	18.1.1941	Great Britain: troop ships. Arrangements made
	From Welter to Van	with British Ministry of Shipping for NEI pas-
	Starkenborgh	senger ships to be used as troop ships in the Atlantic and between Britain and the Middle East. British pledges regarding repairs and the return of hired ships.
172	20.1.1941	Japan. The military was urging full mobilisa-
	From Pabst (Tokyo)	tion, but there was resistance to this in business and government circles. Government was seek- ing to reach agreement with the military. The situation was highly alarming and direct action
		was not inconceivable.
173	20.1.1941	NEI: restriction of exports to Japan. It had
	From Welter to Van	been decided in talks with the British Ministry
	Starkenborgh	of Economic Warfare that the aim of restricting
		exports to Japan was to prevent re-exportation
		to the enemy and the stockpiling of strategic
		supplies. A joint monthly quota for rubber and
		tin was to be introduced; the NEI quota was to
		be determined by the Netherlands authorities.
		Trade with USSR to be restricted as far as pos-
		sible because of the likelihood of re-exportation to Germany.
174	20.1.1941	France: consular representation in NEI. Sug-
	From Van Starkenborgh	gestion that in view of the transformation of
	to Welter (Batavia)	Netherlands consulates in Indo-China into 'offices néerlandais', similar action be taken in
175	20.1.1941	respect of French consulates in NEI. NEI: bauxite. Van Starkenborgh was prepared
1.73	To British Legation	to give consideration to requests for a bauxite
	To British Legation	exploration permit. The decision would take serious account of the interests of the Netherlands East Indies Bauxite Mining Co. and NEI defence requirements.
176	20.1.1941	Japan: trade talks in Batavia. Enclosure of No.
	From Welter	176A, showing that Japan wished to include
		NEI in 'the New Order' in Asia under Japanese hegemony. Discussion of each separate point.
176A	19.1.1941	Japan: trade talks in Batavia. Memorandum
	From Van Starkenborgh to	presented by Japanese delegation on 16 Ja-
	Welter (Buitenzorg)	nuary with sweeping demands for economic cooperation which, if met, would give Japan most-favoured-nation position in NEI.
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No.	Date; from/to	Description
177	20.1.1941 From Michiels van Ver-	Japan. Writer had been assured by Shigemitsu that being a signatory to the Tripartite Pact
	duynen	did not alter the peaceful nature of Japan's foreign policy.
178	21.1.1941 From Welter to Van Starkenborgh	Legation in Tokyo. Van Kleffens wondered whether it would be possible to find out through Yoshizawa if Japan would accept a
179	21.1.1941 From Bland	new envoy in Tokyo. Great Britain: cooperation in Pacific. Under the terms of the agreement concluded in Singapore, the principle of reciprocity required that British supplies be stored at NEI airfields. Special measures to obviate the risk of provoking Japan proposed.
180	22.1.1941 Council of Ministers	Great Britain: interned Dutch nationals. Statement by Gerbrandy. Netherlands contribution to League of Nations. Transfer of seat of Government: discussion of Van Starkenborgh's proposal that Welter and Van Kleffens visit NEI to be deferred until after decision on the question of transference had been taken by the
		full Government. More ships leased to Britain for use as troop ships.
181	22.1.1941 Van Bylandt	Arms deliveries. Writer had learned in discussion with MacReady that a committee chaired by Lord Hankey determined the allocation of arms among the Allies. Requests for the delivery of aircraft could best be addressed to the
182	22.1.1941 From Loudon (Washington)	British Air Ministry. Portuguese Timor: Japanese penetration. Opening of an air route between Australia and Portuguese Timor would increase Japan's
183	23.1.1941 From Layton to the Admiralty (Singapore)	chances of establishing a similar route. Great Britain: cooperation in Pacific. According to Helfrich, immediate mutual aid in the event of a Japanese attack on Malacca or NEI was not possible until detailed agreement had been reached in London. Exposition of form of aid envisaged and of position of Helfrich
184	23.1.1941 From Van Starkenborgh to Welter (Batavia)	vis-à-vis the Governor-General and Furstner. Japan: trade talks in Batavia. Memorandum in reply to No. 176A. The facts did not support the basic assumption of the Japanese memorandum that Japan and the NEI were highly interdependent. There had been a relative decline in trade since 1930. The NEI adhered firmly to the principle of non-discrimination against third countries. Proposals for improving trade relations between the two countries.

No.	Date; from/to	Description
185	24.1.1941 From Welter to Van Starkenborgh	USA: rubber and tin purchases. To facilitate the granting of credits to Great Britain and the NEI – in anticipation of the Lend-Lease Act – the US Government wished to buy 100,000 tons of rubber and 50,000 tons of tin from the British and Netherlands governments. Van Starkenborgh's views requested.
186	24.1.1941 From Van Starkenborgh to Welter (Batavia)	Legation in Tokyo. Appointment of Harinxma thoe Slooten should not be prepared through Yoshizawa (No. 178). It would be better to work through Pabst or through Shigemitsu in London.
187	25.1.1941 From Pabst (Tokyo)	Japan: trade talks in Batavia. Acceptance of proposals in No. 176A would reduce the NEI to the level of a Japanese colony.
188	27.1.1941 Ministerial Order	Purchasing committees in USA. All purchasing committees to work under one central body, the Netherlands Purchasing Commission. Description of powers and responsibilities.
189	28.1.1941 Council of Ministers	Great Britain: interned Dutch nationals. Government to press for the release of Van Duyn. Transfer of seat of Government: the Queen opposed to transference to NEI. Netherlands gold in USA: Discussion on question whether
190	28.1.1941 From Welter	Government could use Netherlands Bank gold in USA once it had obtained possession of it after US legislative amendment. Gerbrandy noted that the number of diplomats accredited to the Netherlands Government was small. Information on Boerstra-Jongejan mission. NEI: measures against German raiders. Incoming and outgoing ships to be escorted by naval vessels as protection against German raiders. Great Britain to be asked for permission to put into British and Australian ports for refuelling. Reports on the political situation in the Pacific to be forwarded regularly.
191	29.1.1941 From Van Starkenborgh to Welter (Batavia)	Australia: Pacific policy. According to Menzies, Australia was prepared to meet the threat of Japanese aggression by working together with
192	29.1.1941 To Welter	Britain, the Netherlands and the USA. Declaration of enemy territory under Royal Decree A 6: France and Italy. Decision to be taken after receipt of views of governors of overseas territories. Pending decision, measures similar to those taken earlier against Italy (I, No. 318) could be introduced to prevent com- munication with France and French colonies. The decree would have to be amended to make

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		it impossible for Dutch subjects in neutral
		countries to communicate with Italy and Fran-
		ce as the measures in question applied only to
193	29.1.1941	overseas territories.
193	From Beyen to Welter	Relief purchases for the Netherlands. Plan for relief purchases discussed with Waley and
	From Beyen to Wetter	Keynes. The latter had stressed the importance
		of consultation with the British Government
		to avoid dollar purchases in those cases where
		Sterling purchases were possible. The writer
194	29.1.1941	urged that Keynes' advice be followed.
134	From Van Boetzelaer to	Post-war world. Van Zeeland had explained his ideas about post-war cooperation between
	Van Bylandt (Washington)	small European states to D. Thompson. Though
	van Bylandt (Washington)	the time was not yet ripe for drawing up plans,
		setting out Dutch views to columnists like
		Thompson was a step in the right direction.
195	30.1.1941	Japan: Pacific policy. Ashley Clarke believed
	Teixeira de Mattos	that in her foreign policy Japan had thrown
	•	caution to the winds and was now on the down-
		ward slope. Attack on NEI not inconceivable.
196	31.1.1941	USA: rubber and tin purchases. Role allotted
	From Van Starkenborgh	to NEI in proposals (No. 185) easy to fulfil.
	to Welter (Batavia)	Serious objections to government-to-govern-
		ment sales, which could jeopardise negotiations
		with Japan. NEI sales could take place as under earlier contracts. Large proportion of NEI tin
		quota for 1941 already pre-sold to USA. Be-
		cause of stagnation in arms deliveries, the NEI
	And the second second	had little need of new credits.
197	31.1.1941	Japan: maltreatment of Japanese in NEI. No
	From Pabst to Matsuoka	connection between any of the cases of mal-
	(Tokyo)	treatment referred to under No. 78A. NEI
		authorities had taken suitable measures before
		receipt of Japan's request to do so. Discussion
	And the second s	of individual incidents.
198	1.2.1941	Pacific policy. Consultation between the NEI
	From Pabst (Tokyo)	and British military authorities on defence
		cooperation in the event of a Japanese attack
•		essential in view of Japan's interest in certain regions of the NEI with abundant resources of
		raw materials.
199	1.2.1941	Relief for occupied Europe. Inquiry as to
	From Loudon (Washington)	
		the same mind as in No. 114.
200	1.2.1941	Staff talks in Singapore. Summary of the results
	From Van Starkenborgh	of staff talks with British navy in Singapore:
100	to Welter	establishment of operational areas, joint use of
	Contract to the second	bases and preparations for an exchange of in-

No.	Date; from/to	Description
		formation prior to the outbreak of hostilities
٠.		with Japan. Staff talks with USA in Batavia on
		naval matters had resulted in agreement to ex-
		change liaison officers, secret charts and navi-
		gation information. Chief of US Navy Staff
		was convinced that US would act if Japan at-
		tacked NEI. The writer was of the opinion that
		cooperation with USA was of greater value for
		the defence of the NEI than cooperation with
		Great Britain.
201	1.2.1941	Germany: exchange of consuls. Exchange of
	To Welter	honorary consuls with Germany was only pos-
		sible on the basis of reciprocity and after the
		exchange of professional consuls had been
		completed. Question of exchange was not to
		be arranged by Swiss consul in Batavia with
		NEI Government. The subject was to be dealt
		with at the level of the governments responsible
		for the protection of interests.
202	3.2.1941	KLM: cooperation with Allies. No objections
	From Dyxhoorn	to British Government's proposal to work to-
	- 10 2 y001	gether with KLM on the Asian route. The
		writer assumed that aircraft lost would be re-
		placed immediately after the war.
203	4.2.1941	Immunity of Netherlands Government. Sub-
	To Council of Ministers	mission of Nos. 116 and 117 with the recom-
		mendation that they be accepted. Request that
		civil servants be apprised of the contents
	general and the second	wherever necessary. In the matter of the with-
1.5	Carrier Control of the Control	drawal of immunity from persons breaking the
1		British law, the Netherlands Government could
		declare its readiness to accede to British re-
	A Commence of the Commence of	quests to this effect in cases involving serious
		crimes.
204	4.2.1941	Immunity of Netherlands Government. No.
	Council of Ministers	203 approved. Visit of Welter and Van Kleffens
	$(x_{i,j}) = \mathbf{N}_{i,j}(x_{i,j}) + \cdots + \sum_{i=1}^{n} (x_{i,j}) + \cdots + (x_{i,j}) + \cdots + x_{i,j}$	to NEI. Objections to visit on the grounds that
		decisions about war aims and the sale of gold
		to Great Britain would have to be taken in
	Administration of the winds	their absence. Other speakers felt that Van
		Starkenborgh's urgent request for their pre-
	$\delta = \{ (1, 1) \mid 1 \leq i \leq n \} $	sence at essential talks could not be ignored.
		An alternative proposal was that Van Starken-
d'a	$(x_1,x_2,\dots,x_{n-1},x_n) \in \mathbb{R}^n \times $	borgh send trusted aides to London.
205	4.2.1941	Staff talks in Singapore. Brooke-Popham to
	From Welter to Van	visit NEI. British Government had proposed
	Starkenborgh	staff talks between Malaya, Australia and NEI
		with a view to drawing up a plan for coopera-
		tion between their respective armed forces.

No.	Date; from/to	Description
206	4.2.1941 Van Weede	Poland: diplomatic relations. As Bosch van Rosenthal had not been officially recalled as envoy to the Polish Government he was to be entered on the diplomatic list as an absent envoy.
207	4.2.1941 From Pabst (Tokyo)	Japan: status quo NEI. Writer had handed No. 207A to Ohashi and informed him that the Netherlands Government likewise declined to accept the leadership of the USA and Great Britain. Trade talks in Batavia. Ohashi's attention had been directed to the aggressive tone
		adopted by the Japanese press towards the NEI. Ohashi had stressed the purely economic nature of Japanese desiderata and expressed the hope that a compromise acceptable to both
		parties would be reached. There was no question of Japan trying to impose its will on the NEI.
207A	31.1.1941 From Pabst to Ohashi (Tokyo)	Japan: status quo NEI. The Netherlands Government rejected the idea of the inclusion of the NEI in any new order in Asia, regardless of which country had the leadership, and would resist every attempt in this direction.
208	4.2.1941 From Pabst (Tokyo)	Japan: trade talks in Batavia. Newspaper reports forwarded of Matsuoka's statement in Parliament concerning the negotiations in Batavia.
208A	29.1.1941 'Tokyo Nichi Nichi'	Japan: trade talks in Batavia. Matsuoka had declined to state in Parliament that the NEI was treating Japan's requests unfairly. He hoped in the course of the talks to be able to convince the NEI authorities of the advantages of working together with Japan.
208B	30.1.1941 'Yomiuri'	Japan: trade talks in Batavia. The talks were proving to be very difficult but the attitude of the NEI authorities could not be termed hostile. Matsuoka hoped to achieve success through diplomatic channels, but Japan dit not intend
208C	31.1.1941 'Asahi'	to change her Pacific policy. Japan: Pacific policy. The operation of the lend-lease system in the Pacific and the increasing military and diplomatic activities of the USA and Great Britain in China and the Pacific could, according to Matsuoka, necessi-
208D	30.1.1941 'Tokyo Nichi Nichi'	tate the implementation of the Tripartite Pact. Japan: Pacific policy. Matsuoka's statement in Parliament: 1. further information on the oil contract with the NEI could not yet be given; 2. Western countries wrongly interpreted the

No.	Date; from/to	Description
209	5.2.1941	co-prosperity plan as an attempt to dominate the whole of East Asia. Japan wished to exercise leadership, with other countries participating in accordance with their capacities. NEI: treatment of Japanese. The Japanese Government was striving to prevent the hostile treatment of Japanese nationals and to change the unfriendly attitude of the NEI press. Visit of Welter and Van Kleffens to NEI. After further discussion of the apparent of
	Council of Ministers	further discussion of the opportuneness of their absence from London when decisions had to be made, and of alternatives, the Council agreed to the visit taking place. Objections to Peekema accompanying Welter for discussions on constitutional reform on account of his views on the war. Discussions to be arranged with the British Government about posting
210	5.2.1941	two new Netherlands warships to the NEI.
210	From Pabst (Tokyo)	Japan: jurisdiction of Netherlands Govern- ment. Japan doubted whether the jurisdiction
	, ,	of the Netherlands Government in London extended to the NEI.
211	5.2.1941	NEI: exports to USSR. Embargo to be placed
	From Welter to Van Starkenborgh	on the export of specified products to USSR at the request of the Ministry of Economic Warfare. Detailed proposals for the restriction of exports to Japan would follow shortly. First
	***	monthly quotas could now be announced.
212	5.2.1941 From Welter	Thailand: oil deliveries. On the grounds of information received from Bangkok, Van Starkenborgh was prepared to consider the idea of NEI oil deliveries. The writer advised consult-
		ation with the Foreign Office after which, in the event of a favourable decision, the oil com- panies could be informed.
212A	29.1.1941	Thailand. According to Steenstra Toussaint
	From Van Starkenborgh to Welter (Batavia)	(Bangkok), Thailand had not yet linked herself to Japan. Withdrawal of British and Nether- lands support could push Thailand in this di- rection.
213	5.2.1941 From Michiels van Verduynen	Australia: diplomatic representation. Bruce suggested that this question be resolved during Menzies' visit to London. Pacific policy. Bruce had tried to convince Hopkins of the need to maintain peace in the Pacific, for which US cooperation was essential. He felt that the hesitant US attitude was prompted by doubts about British readiness to resist Japanese ag-

gression.

No.	Date; from/to	Description
214	5.2.1941	USA: war aims. Discussion of this point in
	From Loudon (Washington)	combination with Lend-Lease and the Hoover
1		relief plan played into the hands of pro-German
015	E 9 1041	propaganda in the US.
215	5.2.1941 Steenberghe to the Council	Relief of the occupied Netherlands. Report on
	of Ministers	discussion of No. 112 with Dalton. Anglo- Dutch committee to determine whether ef-
	Of Willisters	fective control could be exercised over the
		distribution of food consignments sent to the
•		occupied Netherlands.
216	6.2.1941	Japan: sovereignty of Netherlands Govern-
	To Pabst	ment. Verbal message to be delivered to the
		effect that the utterances of the Japanese
		spokesman (see No. 210) undermined the basis
		of the negotiations in Batavia. Those concerned
		to receive instructions devised to avoid con-
217	8.2.1941	fusing statements on position of the NEI. USA: arms deliveries. Summary of NEI orders
217	To Achilles	placed for aircraft, small arms, small arms am-
1 413	10 Achines	munition and anti-aircraft guns. Request that
		delivery be speeded up.
218	9.2.1941	Japan: sovereignty of Netherlands Government.
	From Pabst (Tokyo)	Ohashi had apologised for the utterances of the
	$\mathbf{r}_{\mathbf{r}}}}}}}}}}$	spokesman (No. 210), whereupon the writer
		had delivered the message referred to in No.
		216.
219	10.2.1941	Italy. NEI regulations governing financial trans-
	To British legation	actions with Italy meet request of I, No. 380. Identical measures to be taken in respect of
		Surinam and Netherlands Antilles.
220	10.2.1941	Great Britain: interned Dutch nationals. Report
	From Van Boeyen to	of visit to internment camp in Lingfield. Inter-
	Council of Ministers	nees' comportment was good, but many felt
	$f_{i,j}(x) = f_{i,j}(x) + \dots + f_{i,j}(x) = f_{i,j}(x) + \dots + f_{i$	that the Netherlands Government was doing
		nothing for them. The danger here was that
		those of good will could be influenced by the
		hostile elements. Regaining their confidence
991	11.2.1941	would require time and tact. Royal Decree A 6: Philips. Enclosure of No.
221	From Van Bylandt to	221AB. Suggestions requested regarding ways
	Steenberghe	and means of preventing the dismantling of
		Philips, Eindhoven, while adhering to the Brit-
1	100 miles (100 miles) (100 mil	ish principles of economic warfare.
221A	and the second second second	Royal Decree A 6: Philips. Account of dis-
	From Van Pallandt (Lisbon)	cussion with De Vries of Philips, Eindhoven,
	the state of the s	about Netherlands views on trading with the
	The second of th	enemy. Philips, Eindhoven, was in danger of
		being dismantled in the interests of German
		industry, which would constitute a heavy loss

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		for the Netherlands after the war. Board of Directors was endeavouring to prevent this by showing a certain willingness to cooperate with the German authorities. The writer had explain-
		ed to De Vries that in occupied territory, the right mentality was more important than the continued existence of an industrial concern.
221B	7.2.1941 Bland	Royal Decree A 6: Philips. What could be done to prevent Philips branches abroad from working together with Philips, Eindhoven?
222	12.2.1941 Council of Ministers	Visit of Welter and Van Kleffens to NEI. The Queen had been informed of the decision. Secretaries-General of Colonies and Foreign Affairs to head their respective Ministries.
		Steenberghe to be Acting Minister of Finance. Great Britain: interned Dutch nationals. To speed up the process of obtaining information on Dutch nationals, Welter proposed that requests be submitted through the Foreign Office.
223	12.2.1941 From Visser (Ankara)	Royal Decree A 6: Philips. Permission requested for Philips, Turkey, to take delivery of goods ordered from Eindhoven before 1.1.41; the firm would otherwise be threatened with bankruptcy. British Embassy had no objections.
224	12.2.1941 From Van Starkenborgh to Welter (Batavia)	Japan: recognition of Netherlands Government in London. Writer had asked Pabst for clarification as it was not apparent from Japanese announcements that the Japanese Government recognised the competency of the Netherlands Government in London in NEI affairs. See No. 218.
225	12.2.1941 From Welter to Van Starkenborgh	NEI: rubber and tin exports to Japan. In consultation with British authorities, the combined export quota had been fixed at 42,000 tons for rubber and 4,000 tons for tin, of which NEI was to supply 20,000 and 1500 (or 1000) tons respectively. USA was under pressure to buy rubber in Indo-China. Van Starkenborgh's opinion asked.
226	12.2.1941 From Michiels van Verduynen	Thailand: oil deliveries. Oil deliveries by NEI not advisable in view of close relations between Japan and Thailand. Foreign Office should not be asked if it shared this view on account of NEI's independent economic re-
227	13.2.1941 From Pabst (Tokyo)	lations with neighbouring states. Japan: Pacific policy. Indications of independent southward move of extremists in armed

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		forces against the wishes of the government and industry.
228	13.2.1941	Staff talks in Singapore. At meeting with
	From Welter	Brooke-Popham, Van Starkenborgh had agreed
		to latter's proposal to arrange staff talks be-
		tween NEI, Great Britain and Australia, with
		US navy as observer. Pacific policy. Both were
		opposed to a public Anglo-Dutch announce-
		ment of joint action in the event of a Japanese
		attack on Malacca or the NEI as long as Japan
		had not occupied South Indo-China, their
		reason being that the US had not given a
		similar undertaking. The tense situation in the
		Far East made it necessary for London and
		Washington to be informed if the Dutch pro-
		posed taking any action, since the need for this
		could be determined solely on the basis of
		British and American information.
229	14.2.1941	Relief supplies. The British Government was
	From Loudon (Washington)	opposed to the building-up of food stocks for
	Trom Boudon (washington)	relief. It was in favour of pooling dollars ob-
i	•	tained from the sale of raw materials to the
		US for the purchase of arms.
230	14.2.1941	Trading with the enemy. Request received
	From Welter to Van	from the British Government for cooperation
	Starkenborgh	in the introduction of navicerts for ships plying
		between America and Japanese and Chinese
		ports and Vladivostok with a view to facilita-
		ting control of cargoes intended for the enemy.
231	14.2.1941	Pacific policy. Proposal that instead of issuing
	Netherlands Legation to	the joint public statement on further Japanese
	Foreign Office	aggression proposed by Brooke-Popham, Brit-
	,	ain and the Netherlands should make a com-
		bined effort to win the agreement of the US
		Government to a statement being issued by the
		diplomatic representatives of the US, Great
		Britain and the Netherlands in Tokyo.
232	14.2.1941	Relief purchases. The writer was not in agree-
	From Steenberghe to	ment with No. 229, being of the opinion that
	Welter	the Netherlands Government should retain
		control of its dollars. In purchasing food sup-
		plies, it was not always possible to act in
		accordance with a policy based solely on finan-
		cial considerations, but here economy with
		dollars should be the guiding principle.
233	15.2.1941	Japan: Pacific policy. Reports of Japanese
400	From Pabst (Tokyo)	troop movements in connection with the ex-
	110m 1 abst (10kyo)	pected southward move.
		pecieu southwatu move.

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234	16.2.1941 Michiels van Verduynen	Pacific policy. Discussion with Bruce. Agitation about Japanese aggressiveness had arisen from Australian pressure on Great Britain. In agreement with No. 231. Reassuring Japanese statements.
235	18.2.1941 Council of Ministers	Visit of Welter and Van Kleffens to NEI. Departure scheduled for 24 February. Japan recognised sovereignty of Netherlands Govern-
236	18.2.1941 Van Kleffens	ment in NEI. Situation in Pacific. The Netherlands: foreign policy was characterised by a quest for security. The Netherlands was prepared at all times to help to bring about a better international order. Little could be said about the post-war international situation
		because of the doubt about US membership of a new international organisation and the condi- tion of Germany at the end of the war. Ger- many should not be forced to pay large sums in reparation; demilitarization should, however, be insisted upon. It should be allowed a reason- able standard of prosperity in order to prevent the growth of aggressive feelings. The Nether-
		lands would make no territorial demands and was in favour of free trade and an opendoor
237	18.2.1941 Van Bylandt	policy in its overseas territories. China. The writer had advised Liem to request trade credits from Batavia rather than from the Netherlands Government but had warned him
238	20.2.1941 Van Kleffens	that he had little chance of success. Czechoslovakia: diplomatic relations. It had been made clear to Ripka in October 1940 that the severance of relations that had taken place in 1938 (at the request of the legal Czech Government) when Czechoslovakia ceased to exist as an independent state made it impossible to accord de jure recognition to the provisional government under Benes. Other countries had meanwhile established relations with the provisional Benes Cavament. The suries had
239	20.2.1941 From Welter	visional Benes Government. The writer had recently discussed the question of recognition with Baracek and was of the opinion that it should be arranged in the most suitable diplomatic form. France: declaration of enemy territory. Action taken against countries cooperating with Germany such as Italy, Japan and the USSR had shown that control of trade and commerce could prevent damage to the war effort. The proposal concerning France was prompted by

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		the wish to coordinate Netherlands measures with British measures and not by a desire to prevent damage to Netherlands interests. This measure would primarily affect the overseas territories. The argument that the proposed measure would prevent Dutch nationals abroad from being placed on the British black list was not a convincing one because no sanctions attached to non-observance of Royal Decree
240	21.2.1941 From Welter to Van Starkenborgh	A 6. Pacific policy. Michiels van Verduynen and Butler had discussed the fact that Britain had not yet given a formal undertaking to come
		to the aid of the NEI in the event of Japanese aggression. According to Butler, Britain would
		not stand idly by. There were indications that Japan was about to adopt a definite attitude, for which reason Roosevelt had warned the new Japanese ambassador in no uncertain
241	21.2.1941	terms. USA: military attaché in Batavia. Loudon in-
	From Van Starkenborgh to Welter (Batavia)	structed to request clarification and denial of Washington announcement that military at-
242	21.2.1941 Van Vredenburch	taché to be posted to Batavia. Post-war problems. Leghait had proposed that prior to the peace conference the Belgian and Netherlands governments work closely to-
243	21.2.1941	gether in studying post-war problems. USA: Pacific policy. Washington reactions to
	From Loudon (Washington)	tense situation in the Far East. No guarantee
		of participation of USA if conflict should oc- cur. Tone of press was interventionist and press commentators were of the opinion that cooper- ation between the Netherlands and Great Britain was of vital importance for both.
243A	19.2.1941 'New York Herald Tribune'	Pacific policy. Statement by Lamsvelt: Japan would soon resume its southward march. NEI would defend itself.
243B	16.2.1941	Pacific policy. Loudon's statement to the press
		after his discussions with Hull and Welles on the Far East situation.
244	22.2.1941	Economic warfare. Open rationing of exports
	From Van Starkenborgh to Welter (Batavia)	to Japan was unwise because the quota might later have to be raised under Japanese pressure.
	to weiter (batavia)	The writer favoured a generous monthly quota
	and the accompany of the	that could be reduced later.
245	22.2.1941 Van Troostenburg de Bruyn	Royal Decree A 1: administration. Promulgation of Royal Decree A 1 of great importance for economic warfare. Nothing was being done

about the inventorization, recovery and administration of claims. Owing to Welter's opposition, an interpretative amendment and the administration of claims that it was intended to effect had come to nothing. Formal diplomatic representatives should be designated administrators abroad, which authority they could delegate, notably in the USA. Difference of opinion between Ministries of Justice and Finance (Welter Acting Minister) about the powers of a commission to be set up under the chairmanship of Beyen. Draft Decree providing for the institution of a commission responsible for the execution of Decree A 1 was completed; the commission would concern itself solely with financial matters and would leave legal matters to Minister of Justice. The writer recommended that Van Kleffens decline to sign the Decree if it was not certain that Beven was to chair the commission. Beyon had refused the appointment because he considered the proposed commission to be too wide-ranging. If necessary, the diplomatic representatives could be charged with the implementation of Royal Decree A 1.

Pacific policy. The writer was in favour of an open declaration of solidarity between the Netherlands, Great Britain and possibly the USA in the event of increased tension in the Pacific. Defensive nature of such a declaration would have to be clear. Permission requested to inform consuls-general in Singapore and Sydney.

Japan: Pacific policy. Tension somewhat relaxed. Military preparations of the Allies and USA should go ahead and incidents be avoided. Great Britain: recognition of Royal Decree A 1. Foreign Office to be asked to reply to I, No. 365A, as Britain's failure to accord recognition to the Decree was causing difficulties. British Government had advised Netherlands Government to inform Turkey that Royal Decree A 1 formed the legal basis for action against Turkey. British recognition of the decree was of importance for allies' economic warfare policy. British recognition would be followed by attempts to secure US recognition.

246 23.2.1941 From Van Starkenborgh to Welter (Batavia)

247 23.2.1941 From Pabst (Tokyo)

248 24.2.1941
From Van Bylandt to
Michiels van Verduynen

No.	Date; from/to	Description
249	24.2.1941 From Van Hoorn (Bel-	Romania. Events and measures taken in connection with the de facto severance of diplomatic relations.
250	grade) 25.2.1941 From Loudon (Washington)	USA: diplomatic relations with the Netherlands. Permission requested to join with the
. • .		Norwegian representative and to propose to the State Department that the status of the legation be raised to that of embassy.
251	25.2.1941 Philipse	Post-war relief measures. Arrangements were to be made with the British Authorities for the
e e		purchase of goods in the British Empire; special attention was be accorded to the political aspects of trade. Attention would also be given
		to deliveries to Great Britain of various NEI products. Cooperation to be arranged on a
		business-like basis by Leith-Ross, Hart and Lamping jointly before other countries made relief purchases.
252	25.2.1941 From Michiels van Ver-	Far East. Information received from Butler on Churchill's discussion with Shigemitsu. The
	duynen	deterioration in Anglo-Japanese relations was caused by aggressive Japanese policy, and
	e e	Anglo-American cooperation was the result of this.
253	25.2.1941	ADA staff talks in Singapore. Report on talks between British, NEI, Australian and New Zea-
		land military representatives on cooperation in the event of Japanese aggression. The proposals required the approval of the governments con- cerned. Analysis of the situation in the Far East and summing up of possibilities of deploy-
	÷	ing the armed forces, depending on the form of Japanese attack.
253A		ADA staff talks in Singapore. Survey of ways of deploying the NEI navy in response to the various lines of attack which Japan could use in actions against British and NEI territory.
254	26.2.1941	Purchasing committees in USA. The Nether-
	From Michiels van Ver- duynen to Eden	lands Government was prepared to refrain from placing defence orders in the dollar area provided they could be placed in the sterling
		area. The Netherlands Purchasing Committee had been instructed to work in close collabora- tion with the British Purchasing Committee and
		to be prepared to extend that collaboration to the purchase of non-military goods. Outline of
		the procedure followed in placing orders. The Netherlands Government hoped that the British Purchasing Committee would be fully aware of

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254A		the vital nature of defence orders for the NEI. Notwithstanding this wide-ranging cooperation, the Netherlands Government reserved the right to approach the US Government direct in the interests of NEI defence. An order for carbines needed for the defence
254B		of the Bankatin tin mines had been refused. Reconsideration of this decision requested. An order of 73 light tanks, the last of which
		should have been delivered in December 1940, had been largely requisitioned by the British Government. The Netherlands Government nevertheless wished to take delivery of the 49 tanks still outstanding.
254C		The NEI had for some time been awaiting the delivery of reserve parts for aircraft engines.
255	26.2.1941 From Groenman (Ottawa)	Canada: exchange rates tax. Tax was discriminatory in that the country of origin rather than the nature of the goods was the determining factor in its imposition. Inclusion of 255A.
255A	15.1.1941 From Skelton to Groen- man (Ottawa)	Canada: exchange rates tax. Reply to I, No. 408A. To exempt the NEI from the tax it would be necessary to amend the law. Final reply to Netherlands' request could not yet be given.
256	26.2.1941 From Pabst (Tokyo)	Pacific policy. In mediating in the frontier dispute between Indo-China and Thailand, Japan was suspected of having gained strategic advantages for herself. Roosevelt's statement concerning aid for Great Britain had made a deep impression in Japan. The Japanese press ascribed the tense situation to British propa-
		ganda. Matsuoka had stated in Parliament that Japan had only peaceful intentions. Japan was aware of the fact that expansion to the south would come up against a front extending from Singapore to the Philippines. Recently, a slight lessening of tension. It was essential that the allies and the US continue to build up their
257	28.2.1941 From Steenberghe to Gerbrandy	military strength. Great Britain: interned Dutch nationals. The detention of large numbers of Dutch nationals in British prisons without trial suggested that there were many traitors amongst the Dutch. This misconception on the part of the British authorities and of public opinion should be corrected. The British would appreciate firm steps being taken. The Government should not

No.	Date; from/to	Description
258	28.2.1941 From Welter to Van Starkenborgh	tolerate the continued detention of Dutch subjects without trial. The internment of Van Duyn undermined the dignity of the Netherlands Government. Visit of Welter and Van Kleffens to NEI. Consideration was being given to making the journey out via the US. Disadvantages included the risk of giving the impression that the Netherlands was too firmly on the side of the US without any corresponding gesture being forthcoming from the Americans. Yet the writer was in favour of visiting the US on both the outward and homeward journeys because of
		its effect on Japan. Van Starkenborgh's views
259	28.2.1941	requested. USA: arms deliveries. Achilles had been in-
233	Van Bylandt	formed by Hull that, US defence interests permitting, every effort would be made to fulfil defence orders for NEI.
260	1.3.1941	USA: recognition of Royal Decree A 1; test
	To Loudon	case. Loudon asked to advise on the role that the Wartime Legal Rights Committee and the Netherlands Government could play in the lawsuit instituted by J.P. Morgan. No steps to be taken in the matter without prior consult-
261	1.3.1941 To the Queen	ation with the Government. Visit of Welter and Van Kleffens to NEI. The plan to make the outward journey via Africa and Asia had been abandoned because of the difficulty of organising it. Though at first there had been objections of a political nature to the idea of making the outward and homeward journeys via the US (it could be wrongly inter-
		preted as indicating close collaboration between the US and the Netherlands in the Pacific), it had been decided in view of the difficult situation in Indo-China to carry out this plan because of the tempering effect it could have on further Japanese aggression.
262	1.3.1941 From Van Bylandt to Van Breugel Douglas	The Netherlands: Pacific policy. Consultations were being held with Great Britain on the Pacific policy with the object of avoiding armed conflict with Japan. The alliance was less firm on this question than on the question of Germany.
263	3.3.1941 Van Vredenburch	Czechoslovakia. Erban's proposal that diplomatic relations be restored discussed with him. No reference should be made to either de facto or de jure recognition. Temporary chargé-d'af-

No.	Date; from/to	Description
264	3.3.1941 To Michiels van Verduynen	faires to be appointed by both countries. USA: arms deliveries. The British Government was intent on procuring the largest possible share of arms produced in the US and was not
		disposed to cooperate seriously in the matter of securing delivery of arms ordered for the NEI. To ensure greater cooperation No. 264A was to be handed to the British Government.
264A	3.3.1941 From Michiels van Verduynen to Eden	USA: arms deliveries. USA regularly cancelled NEI arms orders, particularly orders for aircraft. Continued tension in the Far East rendered strengthening of NEI defences absolutely essential. NEI resistance to Japanese aggression
		would also be of vital importance for neigh- bouring British, French and American areas. British support requested for Netherlands ap- proach to US Government with a view to ob- taining immediate delivery of orders.
265	3.3.1941 From Michiels van Verduynen	Far East. Report on discussion with Shigemitsu. Japan had no aggressive intentions with regard to British and Netherlands territories in Asia. British-American-Japanese relations were complicated by their respective attitudes to China. The Netherlands could improve the situation
		in the Far East by exercising pressure on Britain to give Japan a free hand to settle the conflict with China. The writer had explained the Netherlands' grievances against Japan.
266	3.3.1941 From Michiels van Ver- duynen	Organisation and deployment of Netherlands armed forces in Britain. Enclosure of draft agreement and annexes.
266A	28.2.1941 From Foreign Office to Michiels van Verduynen	Organisation and deployment of Netherlands armed forces in Britain. Enclosure of draft agreement concerning the Netherlands army, navy and air force and jurisdiction over mem- bers of the armed forces. Text of the blanket
		agreement was based on that of I, No. 299A. Explanation of the provisions as they applied to each separate branch of the services.
267	4.3.1941 Council of Ministers	Diplomatic service. Difficulties anticipated in the matter of obtaining approval for successors to Sillem (Lisbon) and Van Nagell (Stockholm), who were shortly to be discharged from their posts. Far East: contents of No. 265.
268	4.3.1941 From Van Starkenborgh to Welter (Batavia)	Visit of Welter and Van Kleffens to NEI. Reply to No. 258. In favour of visit to USA on the outward journey to the NEI for political reasons.

No.	Date; from/to	Description
269	4.3.1941 From Gerbrandy to Steenberghe	Great Britain: interned Dutch nationals. Safeguarding the kingdom and its allies against unreliable elements was of primary importance, and had to be placed before promoting the interests of wrongly-suspected Dutch nationals. He did not agree with the view that the good name of the Netherlands was damaged by the arrest of a large number of Dutch subjects whom the British authorities considered to be suspect. The Dutch were treated in the same way as the British. The Netherlands Government had to exercise care in requesting the release of suspected persons. The Netherlands Government had a duty to provide the British authorities with all possible assistance in combating the enemy.
270	4.3.1941 From Van Starkenborgh to Welter (Batavia)	Boerstra-Jongejan mission. Idenburg's discussions with Boerstra and Jongejan in Shanghai constituted no reason for amending the treatment of German internees. The writer was opposed to the proposal that German internees be exchanged for Indonesian Dutch and other Dutch nationals in the Netherlands. No official announcement had been made about the discussions.
271	5.3.1941 From Hart to Van Starken- borgh	NEI: rubber exports to Japan. The large quantities of rubber supplied to Japan by Indo-China made it desirable that NEI exports to Japan
		be restricted to 1000 tons per month. No ob-
272	5.3.1941 From Van Starkenborgh to Welter (Batavia)	jections to the export of rice. Japan: trade talks in Batavia. Negotiations resumed with discussions between Van Hoogstraten and Ishizawa. It had been made clear that the oil concessions required went much
		too far. The lack of vigorous support on the part of the Japanese for the proposals put for-
		ward was striking. Extensive fishing rights for the Japanese had been refused. The Japanese wanted a number of export quotas to be raised, but did not oblect in principle to the export regulations as such. In the light of the general
273	5.3.1941 From Matsuoka to Pabst (Tokyo)	situation Japan's attitude was ill-defined. Japan. The NEI authorities were not according the Japanese representatives the privileges to which they were entitled by international law
274	7.3.1941 From Michiels van Verduynen	and custom. Far East. Discussion with Butler. A British flirtation with Japan to effect a settlement of the Chinese conflict would damage Britain's

No.	Date; from/to	Description
275	7.3.1941 From Schuller tot Peursum (Madrid)	position in the US. Spain: diplomatic relations with the Netherlands. Spanish authorities were going to a great deal of trouble to play down the fact that the
		Netherlands representatives had not been invited to an official church service held on 3 March. They stressed the fact that Spain continued to recognise the sovereignty of the Netherlands. Ready Spanish cooperation in many matters. Representation in Madrid should be continued. Representatives of other countries were also hampered by strong German influence.
276	7.3.1941 From Leith-Ross to Lamping	Post-war relief measures. Guarantees against seizure would be given for goods purchased by the Netherlands Government in the British Empire, though subject to provisos by some demisions in respect of certain goods. Con
		dominions in respect of certain goods. Consultation between the Netherlands and British governments on all purchases of foodstuffs and raw materials was impossible because of the range this would cover. British Government could however provide information on items of importance for Netherlands relief.
277	8.3.1941 From Colonial Ministry to Van Starkenborgh	Goods bought in South America could be paid for in sterling. Germans interned in NEI. According to Bosch van Rosenthal, the Swiss consul in Batavia would enquire about the measures to be taken
		as a result of Idenburg's talks with Boerstra and Jongejan in Shanghai. He was to be answered that decisions would be taken after the arrival of Van Kleffens.
278	10.3.1941 Van Bylandt to all diplomatic missions	Implementation of Royal Decree A 6. Netherlands diplomatic and consular officials were prohibited from maintaining contact with the occupied Netherlands other than for purely family or personal reasons. All other communication could be continued only after approval had been given by the Wartime Legal Rights Committee. This also applied to honorary consular officials.
279	10.3.1941 To Van Bylandt (Monte Estoril)	Tokyo legation. Van Harinxma thoe Slooten was willing to be posted to Tokyo. Lisbon legation. If approval was not forthcoming for Van Haersma de With a chargé-d'affaires was to be appointed. Spain: diplomatic relations with the Netherlands. If the Spanish Government again behaved with impropriety towards

No.	Date; from/to	Description
		the Netherlands representative serious con-
		sideration was to be given to his recall. Van
		Kleffens to be consulted before decision was
		taken.
280	13.3.1941	Czechoslovakia: diplomatic relations. It had
	Van Vredenburch	been made clear to Nosek that the Nether-
		lands Government could only agree to the ap-
		pointment of a temporary chargé-d'affaires if
		diplomatic relations were re-established.
281	14.3.1941	Sweden: arms deliveries. Discouraging Swedish
	From Teixeira de Mattos	reply to Netherlands request that arms required
•		for NEI navy be sent via Siberia.
282	14.3.1941	Tokyo legation. The writer was delighted with
	From Van Harinxma thoe	Van Kleffens' confidential communication that
	Slooten to Van Bylandt	he was to be appointed envoy to Tokyo subject
	(Lisbon)	to the approval of Japan.
283	14.3.1941	Turkey: Royal Decree A 6: Philips. Philips
	From Van Walsem to	(Turkey) had been instructed not to order
	Snijders (New York)	goods from enemy and occupied countries or
	A second	from Hungary. The Wartime Legal Rights Com-
		mittee in Curação had given permission to
		Philips (Turkey) on 8.10.40 to order goods
		from occupied and enemy countries but had
		withdrawn it on 31.12.40. If the situation con-
		tinued unchanged, Philips (Turkey) would
		have to be liquidated and it would lose its
		market position to its German competitors.
		Specific questions of the Wartime Legal Rights
		Committee concerning deliveries from occupied
		countries had to remain unanswered for lack of
		information. The matter should be regulated
		in a way making it possible for Philips (Turkey)
		to continue in existence. Philips was endeavour-
		ing to support the interests of the Netherlands
		and Britain as far as possible and to damage the
		interests of the enemy.
284	15.3.1941	Czechoslovakia: diplomatic relations. The
	From Van Bylandt to	Netherlands Government shared the Czech view
	Masaryk	that relations should be established and wished
		to do so at the level of temporary chargés-d'af-
		faires.
285	15.3.1941	Bulgaria: severance of diplomatic relations.
		British ambassador had taken the initiative in
		co-ordinating the severance of relations of
		Britain, Belgium, Poland and the Netherlands
		with Bulgaria. Initiative should rightly have
		been left to Bulgaria. Shishmanov had given
Program		notice of severance of relations. British ambas-
1,11	Control of the State of the Control	sador was not permitted by Bulgarian authori-

No.	Date; from/to	Description
		ties to leave until after the departure of the
		other diplomatic missions. In an interview with
		Minister Popov, the writer had criticised the
		servile attitude of Bulgaria to Germany since
		the former's accession to the Tripartite Pact.
906	15 9 10/1	He had left Sofia on 9 March.
286	15.3.1941	Protection of Netherlands interests in Bulgaria.
	From De Brauw (Istanbul)	Bulgarian Government had refused to recognise Switzerland as representing Netherlands inte-
		rests. American representative was prepared to
		assume responsibilities temporarily.
287	15.3.1941	Germans interned in NEI. Welter would meet
	To Van Bylandt (Monte	Boerstra and Jongejan but would simply listen
	Estoril)	to what they had to say.
288	17.3.1941	NEI: admittance of Japanese oil tankers. As no
	From Van Starkenborgh to	formal objection could be made to the arrival
	the Colonial Ministry	of tankers in Tarakan, the oil company should
	(Batavia)	be instructed to require that at least one week
		was to elapse between the arrival of each ship.
289	18.3.1941	Visit of Welter and Van Kleffens to NEI. Arri-
	Council of Ministers	val of Van Kleffens in USA; Welter had remain-
		ed in Portugal for talks on Germans interned in
		NEI. Diplomatic relations with Holy See to be
		arranged through the usual channels only.
290	18.3.1941	Thailand: oil deliveries. Van Mook's proposal
	Teixeira de Mattos	that deliveries be resumed on a limited scale
		to obviate the risk of increasing Japanese in-
		fluence in Thailand discussed at Foreign Office. Foreign Office shared this view, but wished to
		consult US first as latter had recently sold a
		nine-month supply of oil to Thailand.
291	18.3.1941	Companies (Transference of Statutory Seats)
	From Van Bylandt to	Act. Reference to I, No. 374. Report received
	Gerbrandy and others	to the effect that offices of transferred com-
		panies left open in the occupied Netherlands
	and the second of the second o	were being forced to issue new shares. Loudon
		(Washington) considered a Government state-
	and the second of the second of the second	ment on the matter to be essential.
292	18.3.1941	Switzerland: clearing for the occupied Nether-
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	From Bosch van Rosenthal	lands. According to information received from
	(Berne)	the Swiss, clearing presented major problems
		because no transactions were being undertaken
: · · · · ₃		transmitted to Dutch nationals stranded in
	in the stage of the second stage of the	Switzerland for their maintenance. The clearing
	A CONTRACTOR OF THE STATE OF TH	agreement was expected to be terminated
	$(x_{ij}, x_{ij}, x_{$	shortly.
	and the speciment the con-	

No.	Date; from/to	Description
293	19.3.1941 From van Starkenborgh to the Colonial Ministry (Batavia)	Germans interned in NEI. Lenzinger had been referred to the government in London for the answer to his query regarding the effect of the Boerstra-Jongejan mission on the position of German internees. The writer was still opposed to their release.
294	19.3.1941 To the Queen (Washington)	Netherlands-American relations. According to Roosevelt, the visit of Princess Juliana to US had increased sympathy for the Dutch cause. The writer (Van Kleffens) was pleased that Biddle had been appointed envoy. Pacific policy: purpose of journey to the NEI had been explained and satisfaction expressed with the strengthening of the US navy in the south-west Pacific. Details given by Roosevelt of his interview with Nomura. Arms deliveries: Roosevelt was prepared to cooperate in the delivery of small calibre ammunition to the NEI, but as far as aircraft were concerned, priority given to those countries actually engaged in hostilities. Relief for the occupied Netherlands: Atti-
		tude of the Netherlands Government that relief must not benefit the Germans had been ex- plained. Invitation to revisit US on the return journey from NEI to London had been extend- ed.
295	20.3.1941 From Gerth van Wijk (Tangier)	Tangier. Rumours to the effect that Netherlands and Belgian representatives were to be replaced by persons from occupied territory. The writer considered this to be unlikely as long as there was a Dutch envoy in Madrid.
296	20.3.1941 From Visser (Ankara)	Afghanistan: establishment of diplomatic rela- lations with the Netherlands had been pro- posed.
297	20.3.1941 From Merens to Van Mook (Delhi)	Sugar deliveries to India. The agreement concerning the importation of NEI sugar into India due to expire on 31 March was not likely to be renewed. As import duties on sugar would probably not be increased, non-renewal of the agreement was favourable for the NEI sugar industry.
298	20.3.1941 From Bos to Flaes (Chung-king)	China. Chinese Government hoped the US would be involved in the war in the Pacific. Extension of the Japanese field of action to Singapore and NEI was not expected. Japan had been very surprised by the reactions to the February crisis. A non-aggression pact between Japan and USSR was not considered

No.	Date; from/to	Description
299	22.3.1941 From Van Bylandt to Loudon	likely to constitute a threat to China. China accepted the Netherlands offer of trade credits. Diplomatic relations: Posting of Wunsz King to London was being considered. ADA staff talks in Singapore. Receipt of summary of talks acknowledged. Government ratification would be required. The political effect would be far-reaching. The writer and Michiels van Verduynen felt that desiderata drawn up on a purely strategic basis would not be completely viable on political terms. No request for a reply had been received from the British. Results of consultation between Van
	,	Kleffens, Welter and Van Starkenborgh awaited.
300	22.3.1941 From Van Bylandt to Masaryk	Czechoslovakia: diplomatic relations. Van Weede had been appointed temporary chargé-d'affaires representing the Netherlands Government with the interim Czech Government.
301	24.3.1941 From Hart to Van Starken- borgh	Great Britain: new ships for Dutch merchant fleet. Cross was prepared to allow the Netherlands a proportional share of new ships on the condition that they would not sail under the Dutch flag until after the war and that the Netherlands would take a share of any new
		ships being built in the US, as well as any old
302	24.3.1941 From Van Bylandt to Welter	American ships. Japan: establishment of consulates in NEI. It would be unwise to assent to Japan's request to be permitted to establish consulates in Palembang and Bandjermasin. Under the consular agreement of 1908, Japan could claim the right to establish a consulate in Palembang, where Belgium and China had consulates. Van Starkenborgh's advice should be requested. The Government could adopt the line that no new consulates were to be established by any country for the duration of the war.
303	24.3.1941 From Van Angeren	Great Britain: recognition of Royal Decree A 1. Further to No. 248, British Government should be informed of the fact that the Custodian of Enemy Property was replacing Dutch managers of British limited companies, of which the majority of shares were in Dutch hands, by British managers, as the former were technically 'enemies'. This was at variance with Royal Decree A 1. The Government would furthermore be unable to meet its obligation to restore control of business concerns and the debts recovered

No.	Date; from/to	Description
		to the owners three months after the end of the war if the British Government did not ac- cord recognition to the decree. The writer
	•	suggested that the decree be repealed if the British Government continued to withhold
304	25.3.1941	recognition. ADA staff talks in Singapore. No. 253 received.
301	Council of Ministers	Proposed collaboration required the approval of the governments concerned, a procedure for which had been worked out by Michiels van
305	25.3.1941	Verduynen and Butler.
309	From Loudon (Washington)	USA: recognition of Royal Decrees A 1 and A 6. Refusal of Morgan's Bank to recognise the validity of the appointment of trustees for Lippmann Rosenthal provided an excellent opportunity for the legality of A 1 and A 6 in the US to be established by the court.
306	25.3.1941 From Loudon (Washington)	Yugoslavia: diplomatic relations with the Netherlands. Yugoslavia's accession to the Tripartite Pact meant that the Dutch representative must leave the country. No objections to
		his returning to the Netherlands.
307	25.3.1941 From Michiels van Verduynen	Eastern Supply Council. The Foreign Office had enquired whether Dutch proposals concerning the implementation of the resolutions of the Council could soon be expected. NEI
308	25.3.1941 From Michiels van Ver-	cooperation was essential for coordination. USA: arms deliveries. The Foreign Office had
	duynen	proposed that Loudon and Halifax be instructed to point out to US Government in a friendly
	uuyv	way that aircraft deliveries to China were less urgent than deliveries to NEI.
309	25.3.1941 From Van Nagell (Stock- holm)	Sweden: arms deliveries. Export of arms referred to in No. 281 refused. No reply had been received to date regarding the return of advance
010	00.0.1041	payments.
310	26.3.1941 From Colonial Ministry	ADA staff talks in Singapore. Report sent by telegraph received, and Welter and Van Kleffens
	to Van Starkenborgh	(in USA) had been apprised of the far-reaching consequences of ratification by the govern-
		ments concerned. Michiels van Verduynen and Butler agreed that if the response of the British and Netherlands governments was favourable, attempts should be made to win over the US
		to a more positive attitude. Memorandum on arms deliveries had been passed on by Butler
		attempts should be made to win over the U to a more positive attitude. Memorandum o

No.	Date; from/to	Description
311	26.3.1941 From Van Bylandt to Bosch van Rosenthal	Switzerland: Royal Decree A 1. According to No. 49, Royal Decree A 1 could not be made public. In view of its importance for economic warfare and for the protection of the interests of owners in the occupied Netherlands, this should not be accepted. Swiss banks and other interested parties had referred to the consequences of non-observance of A 1, and specifically to Netherlands Government compensation claims. Van Haersolte to be consulted about further steps; advice on the need to establish an organisation for the administration of Royal Decree A 1 in Switzerland requested.
312	28.3.1941 From Van Bylandt to Loudon	USA: arms deliveries. Enclosure of No. 308 and authorisation to act in accordance with the proposal if Loudon considered the time to be ripe. Action to be coordinated with that of Lord Halifax.
313	28.3.1941 From Lamping	Companies (Transference of Statutory Seats) Act. Action against measures referred to in No. 291 would seem to be called for as a matter of course. No objections to radio announcement to the effect that measures taken in contravention of the Act would not be regarded as lawful.
314	29.3.1941 From Wouters to the Colonial Ministry (Willemstad)	Curaçao: financial agreement with Great Britain. Provision of dollars for Curaçao was regulated in the agreement of 25 July 1940. Bank of Curaçao was temporarily unable to meet Curaçao's dollar requirements. British Government to be urged to honour agreement as no dollars had been received since 1 March. Amendment to monetary policy could inflict grave damage on the interests of the oil com-
315	29.3.1941 From Van Starkenborgh to the Colonial Ministry (Batavia)	panies in the Netherlands Antilles. NEI: admittance of Japanese oil tankers. Agreement with answer to No. 288. If tankers were armed, permission to enter NEI ports would have to be requested through diplomatic channels.
316	29.3.1941 From Hart	Great Britain: recognition of Royal Decrees A 1 and A 6. British request to declare France and certain French colonies enemy territory was surprising because of the continuing failure on the part of Britain to accord recognition to the two decrees. Measures taken in colonies provided sufficient means of blocking financial and economic dealings with French territories. Moreover, there was a perceptible change in

No.	Date; from/to	Description
317	30.3.1941 From Van Craandijk (Buda- pest)	Britain's attitude to trade with French territories. Request to correct impression given Bland that the Government was divided on this question. Hungary: diplomatic relations with the Netherlands. Instructions requested for contingency that Germany should attack Yugoslavia through Hungary in response to the overthrow of the Yugoslav government that had signed the Tri-
318	31.3.1941 From Colonial Ministry to Van Starkenborgh	partite Pact. Great Britain would very probably sever relations at once. NEI: admittance of Japanese oil tankers. BPM London office would inform Japanese admiralty of procedure to be followed by Japanese oil tankers when entering NEI ports in accord-
319	31.3.1941 Van Bylandt	ance with No. 315. USA: arms deliveries. Biddle advised that Van Kleffens consult Jones in Washington on the matter of arms deliveries to the NEI in view of
		the latter's influence. ADA staff talks in Singa- pore. Biddle had been informed that the only plans worked out required the approval of the governments concerned. Writer had discussed with him whether Britain would be prepared
		to go as far as full commitment. Biddle felt that Netherlands and British approval of ADA plans could induce a positive response from the US, as the US navy, in particular, was very
320	1.4.1941 From Loudon (Washington)	much in favour of cooperation. Japan. Matsuoka's visit to Berlin had passed off without anything unexpected occurring. Pacific policy. No new points of view had been put forward during Van Kleffens' talks at the
321	1.4.1941 From Craandijk (Budapest)	State Department. Hungary: diplomatic relations with the Netherlands. Britain intended to sever relations with Hungary on the expected outbreak of hostilities between Germany and Yugoslavia. The
322	1,4.1941	writer assumed that the Netherlands would do the same. Departure from Hungary was possible via the USSR; visa applications through the British Government. USA and Royal Decree A 1. Enactment of le-
<i>J</i> 4 4	From Kleyn Molekamp (Washington)	gislation in the State of New York amending bank laws would impede endeavours of the Netherlands Government to gain possession of assets falling under Royal Decree A 1.

No.	Date; from/to	Description
323	2.4.1941 From Colonial Ministry to Van Starkenborgh	NEI: restriction of trade with Japan. Ministry of Economic Warfare was urging the restriction of rubber exports to Japan, which was obtaining large quantities from Indo-China. MEW also requested that Japan's far-reaching demands for vegetable oils be rejected. Van Starkenborgh's opinion requested.
324	2.4.1941 From Colonial Ministry to Van Starkenborgh	Japan: oil deliveries. Mitsui had proposed to BPM that the oil contract be extended by six months and that it include the quantities still to be delivered under the first contract. Welter and Leith-Ross had no objections; nor had the USA, according to Welter.
325	3.4.1941 From Colonial Ministry Van Starkenborgh	NEI: admittance of Japanese naval tankers. Supplementary to No. 318 Japanese Government could still be informed that the goodwill shown in this matter was not to be taken as a precedent.
326	3.4.1941 From Visser (Ankara)	Turkey: Royal Decree A 6; Philips. In view of attempts made by Philips, Eindhoven, to retain its market in Turkey by by-passing its subsidiary there, the writer suggested that contact between the two be permitted subject to certain conditions and under his supervision, as the continued existence of Philips, Turkey, was a matter of Netherlands interest. Speedy
327	3.4.1941 From Van Bylandt to Colonial Ministry	decision requested. Germany: exchange of honorary consuls with the Netherlands. Germany had proposed such an exchange. It should not be undertaken too quickly because of the risk of Dutch diplomats encountering difficulties in leaving their posts, notably in Hungary.
328	3.4.1941 From Schuller tot Peursum (Madrid)	Spain: diplomatic relations with the Netherlands. The Spanish Government persisted in its policy concerning the treatment of the Netherlands diplomatic mission in Madrid, as recounted in No. 162. That policy was the result of heavy German pressure.
329	4.4.1941 From Steenberghe to Van	Great Britain: making available Dutch gold. Because the British Government was expected
	Starkenborgh	to repeat its request that Dutch gold be made
		available, Van Starkenborgh was to ask Welter if his undertaking to include NEI gold in the loan (see No. 134) still held good.
330	5.4.1941 From Roberts to Teixeira de Mattos	Eastern Group Conference. Once the NEI Government had decided upon its relations with the Supply Council of the Eastern Group Conference, there would be no difficulty in deter-

No.	Date; from/to	Description
		mining what Conference documents were to be passed on to it.
331	8.4.1941	Germans interned in NEI. In response to Wel-
	Council of Ministers	ter's report on his discussion with Boerstra and Jongejan it was resolved that the decision
332	8.4.1941	would have to be taken by the full Cabinet. Treatment of internees. Enclosure of Nos.
332	From Van Bylandt to	332A and B concerning the treatment of Ger-
	Colonial Ministry	man internees in the NEI.
332A	7.3.1941	Treatment of internees. Questions regarding
JJ2A	From Van Vredenburch	the treatment of German internees in Britain
	to Roberts	(allowances and disposition private assets) and of British subjects interned by the German Government (information on living conditions, forced labour, conditions in the camps).
332B	5.4.1941	Treatment of internees. Reply to questions
	From Roberts to Van Vredenburch	asked in No. 332A.
333	8.4.1941	Japan: trade talks in Batavia. Enclosure of No.
	From Van Mook to Van Starkenborgh (Batavia)	333A. The major problem was that Japan regarded NEI measures as part of Anglo-American blockade policy. It was no longer advisable to
		continue the talks. Furthermore, reduction in
		the agreed export quotas was advisable because
		of the wide discrepancy it showed with other countries' exports and because of the risk of re-exportation to Germany and Italy. The question of breaking off the talks could be discussed during the visit of Van Kleffens and Welter.
333A	8.4.1941	Japan: trade talks in Batavia. Summary of
		Netherlands and Japanese demands, with exposition of the Japanese and Netherlands point of view.
334	9.4.1941	ADB staff conference. Invitation to take part
	From the Foreign Office	in staff talks to open in Singapore on 18.4.41,
		at which plans were to be drawn up for military
		operations in the Far East on the basis of co-
		operation between the USA, Britain and the
		Netherlands without political commitment.
335	10,4.1941	Royal Decree A 6. The writer did not see the
	From Hart	necessity to amend the Decree to cover Netherlands nationals outside Netherlands territory
		as long as no sanctions were attached to contravention.
336	11.4.1941	Pacific policy. Van Kleffens and Welter had
	From Loudon to Van	met Brooke-Popham in Manila. The general
	Bylandt (Washington)	consensus of opinion was that there was a

sults of ADA staff conference had not been discussed in detail. Welter and Van Kleffens did not believe that the US Government could be persuaded to enter into a formal alliance with other interested parties in the Pacific. The USA would probably declare war after the outbreak of hostilities. Close military cooperation with the USA to be continued as the US Government's appraisal of the situation in the Pacific was the same as that of the two Ministers.

337 12.4.1941
To the Council of Ministers

Germans interned in NEI. Summary of events since 10 May 1940 concerning the treatment of German internees in the NEI, the reprisals taken by the German authorities in the occupied Netherlands, proposals relating to the expulsion or release of certain categories of internees, and the Boerstra-Jongejan mission. The summary concluded with Welter's discussion with Boerstra and Jongeian in Lisbon. NEI: restriction of trade with Japan. In connection with the trade talks being held with Japan in Batavia, at which export restrictions were the crucial issue, the writer wished to know whether the restriction policy pursued was devised not only to prevent re-exportation to Germany but also to limit deliveries to Ja-

338 13.4.1941
From Van Starkenborgh
to the Colonial Ministry
(Batavia)

ADB staff conference. Agreement with participation of NEI representatives. The question of when the talks should be made public would be determined by whether the Japanese threat increased or diminished. The defensive nature of the talks should be made clear.

339 14.4.1941
From Van Starkenborgh
to the Colonial Ministry
(Batavia)

ADA staff conference. Owing to the fact that Australia was taking part in the conference, the eastern regions of the NEI were receiving a considerable amount of attention. Appreciation of this to be conveyed to Bruce.

340 14.4.1941
From Van Starkenborgh
to the Colonial Ministry
(Sindanglaja)

Ratification of ADA staff conference memorandum. It was apparent from No. 334 that Britain was not willing to enter into a formal agreement. The Netherlands should refrain from urging Britain to do so because of the odium attached to the seeking of support. It could be assumed that the countries concerned would regard an attack on any one of them as affecting the vital interests of them all. No formal pledge would be forthcoming from the

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342	14.4.1941 From Toyoda to Reuchlin (Tokyo)	USA, according to Welter and Van Kleffens. Michiels should discuss these points at the Foreign Office. Japan: diplomatic correspondence. In correspondence with the Netherlands and NEI authorities no further translations from the Japanese could be supplied because of the pressing nature of much of that correspond-
343	15.4.1941 From Makins to Michiels	ence and also because it was apparent from among other things the censorship measures introduced that a large number of Dutch and NEI officials were acquainted with Japanese. Great Britain: Royal Decree A1. The British Government recognised the Decree but there
	van Verduynen	were difficulties attached to its implementation because of various provisions of the British Trading with the Enemy Act, particularly as regards debts owing to persons in the occupied Netherlands, which would have to be paid to the British Custodian of Enemy Property. The writer proposed an arrangement whereby money collected in that way would be used as a
344	16.4.1941	security fund for British claims on persons in the occupied Netherlands. Also suggested a procedure that could be followed in collecting and administering such monies in Great Britain. Sweden and Finland. Instructions requested in
J11	From Van Nagell (Stock- holm)	connection with the strong German pressure on Sweden and Finland to close down allied missions or to prohibit them from functioning without expulsion.
345	16.4.1941 From Colonial Ministry to Van Starkenborgh	NEI: restriction of trade with Japan. The purpose of the restriction was to prevent re-exportation to Germany and to avoid supplying Japan with important strategic raw materials. It had been made clear to the British authorities that the NEI would have to proceed gradually and with circumspection. Maximum cooperation was required, particularly with regard to rubber, tin and manganese.
346	16.4.1941 From Albarda	KLM landing rights in Persian Gulf. Request that the British Government be informed that the conditions specified in I, No. 440 had been accepted by the KLM, which would appreciate receiving permission at the earliest possible date.
347	17.4.1941 From Colonial Ministry to Van Starkenborgh	Ratification of ADA staff conference memorandum: Reply to No. 341. Van Kleffens had consistently placed the question of cooperation

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348	17.4.1941 From Van Bylandt to Gerbrandy	in the Far East in the context of the equal interests of all parties. Formal agreement with Britain concerning the ADA memorandum was essential. USA: Royal Decree A 1. As Loudon had drawn up a draft memorandum for the US Government, the writer wondered whether the USA should not be asked to accord official recognition to the Decree. The memorandum should place greater emphasis on the conservative nature of the measures covered by the Decree.
349	17.4.1941 Discussion between Van Hoogstraten and Ishizawa (Batavia)	Gerbrandy's opinion requested. Japan: trade talks in Batavia. The Netherlands declined to raise the export quota for Japan of rubber, tin, copra, palm oil and castor-oil beans as long as no watertight, controllable guarantee had been given that Germany would not benefit either directly or indirectly. Deliveries of
350	18.4.1941 From Ministry of Foreign Affairs to Van Starken- borgh	non-strategic goods, such as sugar, were possible. Evacuation of Netherlands nationals in Asia. Van Starkenborgh endowed with authority to decide whether to proceed to evacuation and to make the technical preparations required.
351	18.4.1941 From Pabst (Tokyo)	Separate evacuation from Shanghai was perhaps advisable. Pacific Policy. Reactions of Japanese press to Van Kleffens' and Welter's meeting with Brooke-Popham in Manila and the effect this would probably have on the Japanese-Nether-
352	19.4.1941 Discussion between Van Mook and Yoshizawa (Batavia)	lands trade talks in Batavia. Japan: trade talks in Batavia. Van Mook was prepared to reconsider the question of reducing the export quota of rubber, tin, copra, palm oil and castor-oil beans; chance of amendment was very small, as the NEI wished to supply no more than Japan needed for domestic consumption, taking into account her im-
		ports from other areas. This consideration was based on the desire to prevent the re-exportation of these rays materials to Cormons.
353	21.4.1941 From Van Bylandt to Pabst	ation of these raw materials to Germany. Japan. Members of special Japanese missions in the NEI were not automatically entitled to diplomatic privileges as demanded in No. 273.
354	21.4.1941 From Van Kleffens and Welter to Gerbrandy (Ba- tavia)	Journey of Welter and Van Kleffens: visit to Australia and New Zealand. The writers were in favour of accepting the Australian Government's invitation to visit that country because of the goodwill it would engender and of the

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355	21.4.1941 From Van Kleffens and Welter to Gerbrandy (Ba- tavia)	beneficial effect it could have on arms deliveries. They would not go ahead, however, if London felt that their absence would be too prolonged. Germans interned in NEI. The internment of more people in the occupied Netherlands by the German authorities as a reprisal for the continued internment of Germans in the NEI would deprive the population of its spiritual and economic leaders. Yielding to German pressure was equally impossible, as was also the release and deportation of internees in the NEI.
356	22.4.1941 Council of Ministers	For that reason a proposal had been worked out that German internees be exchanged for persons in the occupied territory whose presence in the NEI was of importance for social or military reasons or for all persons in the Netherlands who were employed in the NEI. Germans interned in NEI. Further to No. 355. Discussion of whether negotiations could be opened with Germany about the proposal or whether they should take place through the Red Cross. Michiels van Verduynen was of the opinion that discussion with the British Go-
357	22.4.1941	vernment was essential. Journey of Welter and Van Kleffens to NEI.
	From Gerbrandy to Van Starkenborgh	The Government agreed to their returning via Australia and New Zealand.
358	22.4.1941 From Van Bylandt and Verniers van der Loeff to Van Starkenborgh (for Van Kleffens and Welter)	Pacific policy, Michiel had discussed No. 341 with Butler. Cordell Hull was in favour of issuing a joint statement with Britain and the Netherlands to Japan. Eden wished to leave the exact wording to the USA. Enquired whether Loudon would support the steps taken
		by Halifax in this matter in Washington. Michiels had urged that the statement be issued
		via the usual diplomatic channels. Permission
359	22.4.1941 From Colonial Ministry to Van Starkenborgh (for Welter)	requested to instruct Loudon accordingly. Royal Decrees A 6 and B 30. Consideration was being given, after ministerial consultation, to declaring Romania, Bulgaria and Hungary enemy territory. The same step had been de-
		cided upon in respect of Italy, but the declaration was being delayed pending the results of an investigation of the present position of unoccupied France with a view to issuing the two declarations jointly should this be decided upon in the case of the latter. Welter's opinion of the decision concerning Italy requested.

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360	22.4.1941 From Bentinck van Schoonheeten to Van Starkenborgh (Cairo)	Egypt: KLM landing rights. It was uncertain whether the Egyptian Government would review its earlier decision to refuse terminus facilities to foreign airlines. Decisive influence could be exercised by the British Government. Perhaps Van Kleffens could bring pressure to
361	23.4.1941 From Van Bylandt to Loudon	bear in London. USA and Royal Decree A 1. The Government intended to proceed to the active administration of claims falling under the Decree. Advice requested regarding the proposed appointment
362	24.4.1941 From Schuller to Peursum (Madrid)	of Kleyn Molekamp as Custodian for the USA. Spain: evacuation of Netherlands nationals. It was to be feared that Spain would shortly enter the war and plans for the evacuation of Netherlanders were to be prepared.
363	24.4.1941 From van Starkenborgh to Colonial Ministry (Ba- tavia)	NEI: admittance of Japanese oil tankers. As a modification of No. 325, Pabst had been requested to inform the Japanese Government that if two or more tankers put into ane one port a period of at least one week was to elapse between the arrival of each.
364	24.4.1941 From Van Bylandt to the Colonial Ministry	Germany: exchange of honorary consuls with the Netherlands. The writer was not prepared to cooperate in implementing a plan under which the Netherlands consuls would not be permitted to leave Germany for Switzerland until the German consuls had arrived in Japan. The Swedish Government should be brought in and could, if deemed necessary, draw up an exchange plan in consultation with the Swiss Government.
365	25.4.1941 Council of Ministers	Germans interned in NEI. Rejection of the proposal contained in No. 355. Some insistence on more liberal treatment of internees.
366	25.4.1941 From Van Kleffens and Welter to Gerbrandy (Ba- tavia)	Germans interned in NEI. After consultation with advisers, the writers were of the opinion that the proposal made in No. 355 was practicable. Draft communication for Swiss Government, stressing the importance for the NEI of the return of persons held in the Netherlands. Van Starkenborgh was in agreement with the proposal.
367	25.4.1941 From Van Bylandt to Gerbrandy	Great Britain and Royal Decree A 1. The writer was disappointed with the proposal of No. 343 that under Royal Decree A 1 Netherlands claims in Britain be paid into a fund covering British claims in occupied territory. Perhaps an arrangement could be worked out on the Brit-

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		ish basis, though in considering this possibility the consequences for recognition by other countries should be taken into account. The question should be discussed with the Belgian
368	26.4.1941 From Van Bylandt to Van	and Norwegian Governments. Publication of Orange Book. Publication of Orange Book on the policy of the Netherlands
	Starkenborgh (for Van Kleffens)	Government before and after the German invasion and on the active participation of the Netherlands in the alliance was necessary.
369	26.4.1941 From Colonial Ministry to Wouters	Curaçao: financial agreement with Great Britain. Wouters' opinion asked on the proposal that the Bank of England provide Curaçao with dollars on the basis of the monthly statement
		of the bank of Curaçao. It would probably be possible to reach agreement with the British
370	27.4.1941 From Gerbrandy to Van Starkenborgh (for Welter	Government along these lines. Germans interned in NEI. Council of Ministers were not in agreement with the proposal in No. 355; decision had been taken before re-
	and Van Kleffens)	ceipt of No. 366. Reasons: the situation in the Netherlands had changed considerably through the vigorous implementation of the policy of
		Nazification; release of Netherlands internees by Germany could be followed by the intern- ment of others; British cooperation would be
		required for the implementation of the plan, and would probably be refused; the population of the occupied Netherlands might feel that those in senior posts were receiving preferential
371	27.4.1941	treatment. ADB staff conference. Report on talks between 21 and 27 April. Defeat of Germany remained
		principal war aim. In the Pacific, resistance was to be offered in the event of a Japanese attack until an offensive could be mounted. Most im-
		portant points were defence of the sea routes and of Singapore. Exposition of strategic pos- sibilities of achieving this aim and of ways in
		which the armed forces of the participating countries could be deployed. The report en- visaged no political commitment and was sub- ject to ratification by the Governments con-
372	27.4.1941	cerned. BD staff conference. Elaboration of the ADA
		report (No. 253). Though it was assumed that the USA would remain neutral, it could also be assumed that the USA would have a moderation of the USA would have a moderation.
	5	derating effect on Japanese actions against

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		British and Dutch territories. Exposition of strategic possibilities of achieving the desired results. The report envisaged no political commitment and was subject to ratification by the Governments concerned.
373	27.4.1941 From Van Breugel Douglas (Cairo)	Greece. Report of events attending the writer's departure for Alexandria in connection with military developments and with the proposed departure of the Greek Government.
374	28.4.1941 From Lamping	Royal Decree A 6 and Philips. Special permission should be granted Philips for trade with enemy territories only if such a measure were in the interests of the allied war effort. Questions concerning trade with neutral countries in general should be dealt with only by the Government in London and not by the CORVO's in Willemstad and Batavia.
375	29.4.1941 Council of Ministers	Constitutional status of NEI would, in accordance with a proposal by Welter, be discussed at a post-war conference to be announced at the present time. Germans interned in NEI. No. 366 would not change decision (No. 356) concerning exchange.
376	29.4.1941 From Loudon (Washington)	USA: Royal Decree A 1. As long as there was no Court ruling about this Decree, there was nothing to be gained by appointing a Custodian as proposed in No. 361. Once full control became possible, the writer would be in agreement with the appointment of Kleyn Molekamp.
377	29.4.1941 From Van Haersolte to Bosch van Rosenthal (Zurich)	Switzerland: Royal Decree A 1. Reply to No. 311. Satisfactory registration of claims dating from 24 May 1940 would not be possible in May/June 1941. Cooperation on the part of the Swiss authorities was not to be expected. The first step would have to be to bring the Decree to the attention of the Schweizerische Nationalbank and the Schweizerische Verrechnungsstelle in a binding manner. Only then would it be possible to solve the problem of the management of claims under Royal Decree
378	30.4.1941 From Van Bylandt to the Queen	A 1. Yugoslavia. Van Hoorn had not been in Belgrade at the time of the German attack. D'Ansembourg had followed the Yugoslavia Government to Greece and Egypt and was at that moment in Jerusalem. No further information available.

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379	30.4.1941 From Philips to Beyen	Curaçao: financial agreement with Great Britain. The Netherlands Government would have
	(New York)	to make the decision regarding the provision
	,	of dollars for Curação. It was thought in Cura-
		çao that this was in the hands of the British
		authorities, an impression which strengthened
		the feeling that the Netherlands was not con-
		cerned about Curação. A certain section of the
		population was in favour of union with the
	m.	USA. Full information on the monetary policy
		of the Government could change this feeling. The organisation of the Legation in Washing-
		ton left much to be desired. Recommendation
		that the trade section be transferred to New
		York had been rejected by Loudon.
379A	29.4.1941	Curação: financial agreement with Great Brit-
	From Philips to Steenberghe	
	(New York)	for dollars for the Bank of Curação the Govern-
		ment should bring up after the war the question
	,	of the liquidation of the Sterling balances of
		the central banks in the Netherlands overseas
		territories and of business concerns.
380	1.5.1941	Iceland. Consul General in Rekjavik urged that
	From Harmsen to	a Dutch diplomatic representative be sent to
0.01	Furstner (Liverpool)	Iceland.
381	1.5.1941 From Balfour to Albarda	KLM: cooperation with BOAC. British Govern-
	From Ballour to Albarda	ment was obliged to cut services operated by the BOAC (no longer operating as a commer-
		cial concern) between Sydney and Durban, via
		Singapore and Cairo, by half. KLM called upon
		to transport military post between Singapore
		and Lydda; negotiations had reached deadlock
		owing to KLM demand that it should be paid
		at the standard rate. British Government sug-
		gested chartering the requisite KLM aircraft.
382	2.5.1941	Germans interned in NEI. The decision in prin-
	From Van Kleffens and	ciple referred to in No. 370 ignored the impor-
	Welter to Gerbrandy	tance to the Indies of the return of persons who,
	(Batavia)	in the long run, were indispensable. By agreeing
		to the proposed exchange Germany was conced-
		ing its position of unilateral coercion. The other arguments given in No. 370 were not
		convincing. No objection to consultation with
		Great Britain on the matter. Reconsideration
		of proposals requested.
383	2.5.1941	Great Britain: making available Dutch gold.
	From Welter to	There was no objection to the NEI guaranteeing
	Steenberghe (Batavia)	half of the gold loan to be made to Great Britain
		by the Netherlands. Although NEI gold and
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		dollar reserves were fairly large, no increase could be expected; they were needed for defence measures and imports. Dependence on American credits was unacceptable.
384	2.5.1941 From Michiels van Verduynen	Thailand: oil deliveries. In exchange for Thai agreement to the cessation of exports of tin and rubber to Japan, the British Government was prepared to discuss the resumption of oil deliver-
:		ies. The Foreign Office hoped by supplying oil to prevent the establishment of Japanese bases in Thailand. The USA appeared to regard Thai- land as lost.
385	3.5.1941 From Van Pallandt (Lisbon)	Japan. Discussion with new Japanese envoy, to whom writer had given an exposition of German policy in Europe; the envoy had given his view of British-Japanese relations and the relation between Japan and the NEI.
386	4.5.1941 From Scheltus (Stockholm)	Sweden: diplomatic relations with the Nether- lands. Agrément in respect of a new Dutch envoy in Stockholm impossible.
387	6.5.1941 Council of Ministers	Germans interned in NEI. It was decided in connection with No. 382 to continue discussions after Welter and Van Kleffens had returned. In the matter of constitutional reforms (see No. 375), further exchange of ideas with
388	6.5.1941 From the Colonial Ministry to Van Starkenborgh	Van Starkenborgh and the Queen was needed. Japan: Pacific policy. Hull considered the time was not ripe for the USA, Great Britain and the Netherlands to make similar declarations to Japan on relations in the Pacific.
389	6.5.1941 From Van Bylandt to Gerbrandy	Application of Royal Decree B 30 (enemy territory). The authority to decide which countries and territories were to be regarded as enemy territory should be placed in the hands of the Minister for Foreign Affairs.
390	6.5.1941 Van Kleffens	Netherlands-NEI. The NEI was making a considerable contribution to the war against Germany. The aim was still the complete liberation of occupied territories. The Netherlands would regard a Japanese attack on the line Singapore-Australia as a general attack in the Pacific. NEI was determined to defence itself against any direct aggression.
391	7.5.1941 From Van Starkenborgh to Colonial Ministry (Batavia)	Thailand: oil deliveries. Oil supplies were running extremely low in Thailand. The government was prepared to meet the objections of the oil companies. Proposal made that negotiations between the Thai Government and the oil companies should be initiated; supplies would take

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		place on the provisional basis of monthly contracts, so that continuous pressure could be exerted on Thailand. Van Kleffens and Welter agreed to the proposal.
392	8.5.1941 Council of Ministers	Queen's position with regard to Germans interned in NEI and constitutional reforms. Hungary. On the question of the seizure of Hungarian ship in NEI it was decided to keep it if this was admissible under international law after diplomatic relations had been broken off.
393	8.5.1941 From Furstner	Prize-law and contraband. The course proposed by the Colonial Ministry would require express instructions from Van Starkenborgh to Helfrich. Under no circumstances should the Dutch definition of contraband applied in practice differ from the British on account of the risk to the post-war position of the Netherlands.
394	8.5.1941 From the London Legation to the British Ministry of Home Security	Great Britain: interned Dutch nationals. Proposal to the effect that certain persons interned on doubtful grounds should be released, accommodated with families, and given employment with specific businesses. A precondition in each case would be the agreement of the British and Dutch authorities.
395	9.5.1941 From Mühlenfeld	France: St. Martin. Comment requested on the continuation of relations between the Dutch and French parts of St Martin and on instructions to the West Indian territories concerning the failure of senior French officers to visit those territories.
396	9.5.1941 From Scheltus (Stockholm)	Sweden: volunteers for Netherlands Legion. The Swedish Government, under German pressure, was not prepared to recognise seamen volunteering for service in the Netherlands
		Legion as political refugees; a flexible approach had however been promised off the record, for which reason the writer had not requested a statement of principle. Speedy departure of volunteers was desirable. Transit visums were issued by USSR and Japan even though these countries were acquainted with the object of
		their journey.
397	10.5.1941 From Van Bylandt to Van Starkenborgh	Ratification of ADA and ADB reports. The Government would have to give consideration to the matter of ratification. Views of Van Kleffens and Welter requested. Nothing known regarding readiness of British Government.
		Readiness on the part of the Netherlands would strengthen its position vis-à-vis Britain. Impor-

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398	10.5.1941	tance of ADA report was not lessened by difficulties attaching to ratification of ADB report in USA. KLM: cooperation with BOAC. Serious objections to charter agreement for KLM. Singapore
	From Van Starkenborgh to Colonial Ministry (Batavia)	ons to charter agreement for KLM Singapore- Lydda service. Objections to the high cost of carrying mail could be met by agreeing to much lower rates on condition that BOAC post rates to NEI were likewise considerably reduced.
399	10.5.1941 Teixeira de Mattos	Thailand: oil deliveries. Foreign Office agreed to supplying Thailand with limited amounts of oil. Subject to Van Starkenborgh's approval, supplies could be arranged with the companies. Deliveries were not to include crude oil.
400	12.5.1941 From Loudon (Washington)	USA: recognition of Royal Decrees A land A 6. Lawyers were of the opinion that the Morgan Co.'s refusal to recognise the managers of Lipros designated by Loudon presented an excellent opportunity for a test case relating to the recognition of Royal Decrees. The State of the Netherlands would have to be joined in the action.
401	12.5.1941 From Van Bylandt to Welter	Transport of diamonds from Portugal to USA. Notwithstanding Portugese export ban, transport of diamonds from Portugal to USA by Dutch couriers was required, especially for the Philips concern. Import into USA would be legal if diamonds were first sent to Curaçao, and re-exported from there to USA. Request that the Governor be given the requisite instructions.
402	12.5.1941 From Verniers van der Loeff	Arms deliveries. Cooperation between Netherlands Purchasing Committee and British Purchasing Committee in USA was excellent, according to Van den Broek. All information requested was supplied to BPC.
403	12.5.1941 From Hart	Application of Royal Decree B 30 (enemy territory). Agreement with contents of No. 389, provided regular consultation was held with the Ministers concerned.
404	12.5.1941 From Teppema to Van Mook (Buenos Aires)	Argentinia: trade relations with NEI. To avoid the risk of jeopardising the chance of success of the proposal made to the Argentinian Government that agricultural products be purchased in exchange for NEI products or Sterling, no further steps had been taken in the matter of the manufacture of glow-lamps by Philips in Argentinia for export to NEI or of the dollars to be made available for that purpose.

No.	Date; from/to	Description
405	12.5.1941 From Scheltus (Stockholm)	Italy. With reference to I, No. 277, the Swedish envoy to Rome reported that the liquidation of sequestered companies had been ordered. Efforts were being made on behalf of oil companies to get this order rescinded. If the Netherlands wished to take official diplomatic steps to prevent liquidation, it should be borne in mind that Italy had never recognised Sweden
		as representing Dutch interests. Detailed information would be required in support of any such steps.
406	13.5.1941 From Norwegian legation	Norway: post-war world order. Norwegian commission concerned with the study of postwar questions requested information on similar studies undertaken by the Netherlands Government.
407	13.5.1941 From Michiels van Verduynen	Thailand: oil deliveries. Though Crosby had discussed the matter with the Thai Prime Minister, the Foreign Office had not yet decided upon a definite policy in respect of Thailand. It was assumed that the Netherlands would agree to small monthly deliveries.
408	14.5.1941 From Van Bylandt to Scheltus	Sweden: diplomatic relations with the Netherlands. In the event of the expulsion of the Dutch diplomatic representatives by Sweden, the latter country could no longer be considered to be neutral and could no longer represent Dutch interests. There was little danger, however, of this happening. Instructions regarding course of action to be followed should it nevertheless occur.
409	14.5.1941 From Van Starkenborgh to Colonial Ministry (Batavia)	Japan: trade talks in Batavia. Export restrictions connected with the war effort constituted the main stumbling-block in the negotiations. Yoshizawa wished to end the talks but the Japanese Government wished to prolong them because of the presence of a military mission in the NEI. The talks should be concluded as soon as possible. The end position to be adopted had been worked out with Van Kleffens and Welter. Japanese proposals designed to favour Japan had been rejected. Export restrictions were based on the need for a joint war effort and on the danger of benefit accruing to the enemy, either directly or indirectly; no danger of third parties being discriminated against through preferential exports to Japan. Separate explanation on position regarding tin, rubber, vegetable oils and fats, manganese ore, nickle, bauxite,

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		oil and oil products. Further undertakings impossible.
410	14.5.1941	Allied information. Publications and statements
	From the British legation	issued by Allied Governments sometimes contained information that could be detrimental to the military and strategic interests of the Allies.
		Discussion with the Ministry of Information prior to the publication of information was essential.
411	14.5.1941	Japan: trade talks in Batavia. Amendments to
	From Japanese	Japanese proposals in No. 176A. The consider-
	delegation at trade talks	ations underlying the preamble were unchang-
	(Batavia)	ed. Proposal to the effect that an agreement
		be concluded for the export to Japan of specific quantities of products for the period of one
		year, which would automatically be extended
		unless terminated.
412	15.5.1941	Great Britain: application of Royal Decree A 1.
	From Gerbrandy	In contradiction to No. 367, no measures could
		be taken on the basis of No. 343 because that
		proposal was not compatible with the legal
		basis and purport of Royal Decree A 1. Com-
		pensation was inconsonant with the fiduciary
		nature of the transfer of property. Exchange of views with other governments was required.
413	16.5.1941	Royal Decree A 6: Philips. Discussion with
110	From Loudon (Washington)	Director of Philips on an agreement under
	,	which branches in neutral countries would
		undertake not to trade with occupied territory
		without the permission of the Netherlands
	•	Government. Agreement in principle, though
		separate arrangements would be required for
		Switzerland, Sweden, Finland, Portugal, Spain and Turkey.
414	16.5.1941	Arms deliveries. Further to No. 402, Van den
	From Verniers van der	Broek had reported that because of modificati-
	Loeff	ons to arms ordered the BPC was obliged to
		request information additional to that already
415	16,5,1941	provided by the NPC. Hungary: diplomatic relations with the Nether-
113	From Craandijk (Kobe)	lands. The writer's course of conduct in the
		severance of diplomatic relations and his depar-
		ture from Budapest.
415A	9.4.1941	Hungary: diplomatic relations with the Nether-
	From Craandijk to	lands. As it was no longer possible for the diplo-
	De Bardossy (Budapest)	matic mission to function in the normal way,
		the writer proposed to leave Hungary. Sweden would represent Dutch interests.
		would represent Duton Interests.
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416	17.5.1941 From Teppema (Buenos Aires)	Bolivia: diplomatic relations with the Nether- lands. Bolivia, under pressure from Italy, requested the writer to defer his journey to La
417	17.5.1941 From Scheltus (Stockholm)	Paz to present his credentials. Sweden: diplomatic relations with the Netherlands. Sweden's request that the Netherlands diplomatic mission be withdrawn was prompted by German pressure and would not depend on
418	17.5.1941 From Furstner to Dyxhoorn	the goodwill of the Swedish Government. ADB staff conference. Germany being regarded as the principal enemy, a defensive strategy had been decided upon which did not exclude the possibility of the loss of Netherlands territory.
		Van Starkenborgh was to be instructed at once to set up a mobile landing force and, further- more, to launch military operations in the event of Japan making certain moves that would be
		regarded as direct acts of war. Agreement that supreme command of naval forces in Eastern theatre should be assumed by the Commander-in-Chief China Station, to which end the NEI fleet was to be placed under the command of the Commander of Naval Forces. It was imperative that a combined naval staff be set up in
419	19.5.1941 From Van Bylandt to Colonial Ministry	Singapore without delay. German internees. No obstacles to be placed in the way of contact between internees in Surinam and the Swiss chargé-d'affaires in Caracas as the representative of a protective power because of the possibility of German reprisals against Dutch internees. The 1929 Geneva Convention
420	20.5.1941 From Verniers van der Loeff to Dyxhoorn	concerning prisoners of war to be observed. Defence of Curaçao. The Ministry of Foreign Affairs wished to draw attention to the defence of Curaçao, with special reference to the repla- cement of British troops by Dutch troops. It was feared that the USA was interested in assuming the British role in the area. As Dutch troops could not be withdrawn from the NEI,
		it was suggested that 1300 men be made available from the Netherlands Legion in England.
421	21.5.1941 From Van Starkenborgh to Colonial Ministry (Batavia)	ADA, ADB and BD staff conferences. Protocols were not eligible for ratification. No objections to a formal undertaking concerning matters of vital importance to all parties, or to the institution of a strategic supreme command, provided the governments retained the authority to withdraw their forces from that command.

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		Formal agreement should be reached with the governments concerned on these points; the remainder of the protocols should be left to specialists. Joint solidarity and the defensive nature of that solidarity should be made evident, which in turn would enable the various countries, among other things, to hold joint
422	21.5.1941 From Van Starkenborgh to Colonial Ministry (Batavia)	military exercises. KLM: cooperation with British airlines. Agreement in principle with proposal in No. 166, provided that the services required be divided according to the number of aircraft available and their carrying capacity. On the Batavia-Lydda route the KLM was subject to restrictions which did not apply to British airlines.
423	21.5.1941 From Van Starkenborgh to Colonial Ministry (Batavia)	NEI: rubber exports to Japan were to be discontinued.
424	21.5.1941 From Pabst (Tokyo)	Japan. Japan's reply to No. 353 handed to writer during a discussion with Ohashi enclosed. Displeasure caused by treatment of Japanese representatives could be lessened by a more yielding attitude on the part of the Netherlands.
424A	13.5.1941 From Matsuoka to Pabst (Tokyo)	Japan. Arguments presented in No. 353 unacceptable. If Japanese representatives in NEI were not treated in accordance with current international usage Netherlands representatives in Japan would not be treated in that fashion either.
425	22.5.1941 From Kielstra to Welter (Paramaribo)	Cayenne. In view of the anticipated occupation of Cayenne by the USA, a warship should be sent to Surinam.
426	22.5.1941 From Methöfer (Caracas)	Venezuela. Venezuela's attitude to the Netherlands Antilles had undergone a change since it had become apparent that European colonies would be occupied by the USA under the Havana Convention (July 1940). Venezuela strongly opposed to US occupation of, in particular, Curação.
427		Japan: trade talks in Batavia: Britain's good offices. Japan had requested the good offices of Britain in the dispute concerning rubber exports from the NEI to Japan. Pabst and Craigie were of the opinion that every effort should be made to avoid a breach. Authority requested to seek a solution in return for controllable Japanese guarantees against re-exportation to Germany.

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428	23.5.1941 Van Vredenburch	Thailand: oil deliveries. According to the Foreign Office, Van Mook was in favour of limited deliveries. Precondition for resumption of deliveries would have to be Thai understaking to restrict exports of tin and rubber to Japan to avoid the danger of these commodities being re-exported to Germany.
429	23.5.1941 Van Vredenburch	France. Helfrich had proposed to Brooke-Popham that the NEI inspect French ships on the Indo-China-Madagascar-Vichy-Réunion route in connection with the transport of rubber. The British Government wished to know whether the Netherlands Government was in agreement with this.
430	23.5.1941 From Teppema to Van Mook (Buenos Aires)	Argentinia: trade with the NEI. The Argentine Government demanded guarantees from Philips concerning the import of raw materials from the USA for the production of glow-lamps for the NEI. It was prepared to open negotiations on the purchase of Argentine products by the Netherlands in return for the import of NEI products and payment in Sterling.
431	23.5.1941 From Steenberghe to Council of Ministers	Great Britain: sale of Dutch gold. With reference to No. 138, a further British request was to be expected. The situation had meanwhile undergone a radical change through Lend-Lease. The writer advised against acceding to Britain's request as the Netherlands needed its gold and dollar reserves for its own war effort and postwar reconstruction and because monetary facilities were already being extended to Britain in a number of ways, in particular by accepting payment in Sterling for services and goods purchased by the Netherlands in dollars.
432	23.5.1941 From Roëll to Hart	Trade talks in Batavia: rubber. Talk with Lincoln of MEW. The British Government was in possession of information to the effect that Japan did not expect the Netherlands to make concessions in the matter of the rubber export quota. Japan's reserves were seriously depleted
		by the large quantities supplied to Germany. The British Government would make every effort to prevent Japan from obtaining more rubber than it required for domestic purposes, in particular by joining with the USA in putting pressure on Indo-China and Thailand. The NEI was required gradually to cut back the export of rubber. The British Government was extremely disappointed by the NEI proposals relating

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433	26.5.1941 From Van Bylandt to Michiels van Verduynen	to copra and palm oil, but was satisfied with those relating to other products. Thailand: oil deliveries. The proposal that deliveries be made subject to maximum supplies of rubber for the Allies would cut across the trade talks on rubber being held in Batavia. The proposal would have to be put forward by the British Government.
434	26.5.1941 From Michiels van Verduynen	Trade talks in Batavia: Britain's good offices. The fact that the Netherlands was prepared to discontinue rubber exports to Japan (No. 423) had not been conveyed to Butler because of Japan's request for Britain's good offices. Pacific policy. On being informed by Butler that Eden intended to issue a statement like that made by Van Kleffens (No. 390), the writer had replied that the best course of action would be to cement Anglo-Dutch solidarity by an agreement with a view to obtaining a definite undertaking from the USA.
435	26.5.1941 From Bentinck van Schoonheeten to Van Bylandt (Cairo)	Foreign policy. More information on foreign policy provided by such means as the sending of political reports of other Dutch missions would simplify and render more effective the activities of diplomatic representatives abroad.
436	27.5.1941 From Van Starkenborgh to Colonial Ministry (Batavia)	Trade talks in Batavia: Britain's good offices. No objections to Britain's good offices provided they were restricted to the rubber and tin issues. Apart from this the negotiations in Batavia should be brought to a speedy end. The proposals of Pabst and Craigie should be approached with great caution as rubber was exported from Indo-China to Germany via other routes. The importance of stopping rubber exports to Germany should be weighed against the danger of direct action on the part of Japan.
437	27.5.1941 From Van Bylandt to Gerbrandy	Royal Decree B 30 (enemy territory): applica- tion to France. The British Government had supplied a list of all areas against which an eco- nomic blockade was in force. The decision to declare all French territory enemy territory should be delayed no longer.
438	28.5.1941 From Van Starkenborgh to Welter (Batavia)	Defence of Surinam. Kielstra wished to recruit a force of volunteers in the USA to defend the bauxite mines.
439	28.5.1941 Van Bylandt	Defence of Curação. Council of Ministers' decision against making available the Netherlands Legion in England for the defence of Curação and to entrust this task to NEI military

		units had been discussed and held up at a meeting of Gerbrandy, Dyxhoorn, representa- tives of the Colonial Ministry and Van Bylandt.
440	29.5.1941	France. As political reasons prevented the
	From Van Starkenborgh	Royal Navy from acting against French ships
	to Welter (Batavia)	carrying rubber for Germany, the writer sug- gested that they be seized in the Sunda Strait and brought into port.
441	29.5.1941	Transport of diamonds from Portugal to USA.
	From Hart	Because an export ban was in force in Portugal the Colonial Ministry was in principle opposed
		to the use of Dutch couriers for the transport to the USA of diamonds smuggled into Portu- gal. Doubtful origin of diamonds sent to Philips.
442	30.5.1941	Defence of Curação. Discussion of the question
	Council of Ministers	whether 1300 men could be sent from the Royal Netherlands Indies Army to Curação to replace British troops. A compromise proposal that 800 men be sent was adopted.
443	31.5.1941	France. Shipping to and from the French
	From Van Bylandt to	islands in the West Indies had been brought to a
	Loudon	halt. Great Britain urged the seizure of French ships in the Sunda Strait to prevent the trans- port of rubber to Germany. Britain also wished the Netherlands' position regarding economic
		warfare measures against France to be brought into line with her own.
444	31.5.1941	Belgium: diplomatic relations with the Nether-
	From Van Bylandt	lands. In view of the continued absence of Van Harinxma thoe Slooten, the Belgian Government had agreed to the appointment of a temporary chargé-d'affaires.
445	5.1941	Great Britain: application of Royal Decree A 1.
	From Beyen to	Agreement with opinion expressed No. 445 A
	Steenberghe	that the British proposal contained in No. 343
	, in the second	was unacceptable. The British Government wished to set up a kind of clearing-house to-
		gether with the Netherlands Government, but the latter was not in a position to do so. Con- sideration should be given to Posthumus Meyjes suggestion concerning the settlement of British
		claims in the occupied Netherlands.
445A	2.5.1941	Great Britain: application of Royal Decree A 1.
•	From Posthumus Meyjes	Though formally it was not correct to use
	to Beyen	claims under Royal Decree A 1 for the repayment of British credits to debtors in the occupied Netherlands as proposed in No. 343, the
		negotiations on British recognition of the Decree would be favourably influenced if the

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Description

Netherlands were to display a readiness to try to prevent transfer difficulties for British creditors after the war. The risk, however, would have to be borne by the latter.